

# Judicial Council of California · Administrative Office of the Courts

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# REPORT TO THE JUDICIAL COUNCIL

For business meeting on June 22, 2012

Title

Collections: Revisions to the Guidelines and Standards for Cost Recovery and Collections Reporting Template

Rules, Forms, Standards, or Statutes Affected None

Recommended by
Administrative Office of the Courts,
Enhanced Collections Unit
Zlatko Theodorovic, Director
Finance Division

Agenda Item Type Action Required

**Effective Date** 

Guidelines and Standards: July 1, 2012
 Template: Fiscal year (FY) 2012–2013

Date of Report June 5, 2012

Contact

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# **Executive Summary**

The Enhanced Collections Unit of the Administrative Office of the Courts (AOC), Finance Division, recommends adopting the revisions to two documents: (1) Guidelines and Standards for Cost Recovery, and (2) Collections Reporting Template.

The recommendations are being made as a result of amendments to Penal Code section 1463.007 under Senate Bill 857 (Stats. 2010, ch. 720), which modify the standards under which a court or county may recover the costs of operating a comprehensive collection program.

#### Recommendation

The Enhanced Collections Unit recommends that the Judicial Council, effective July 1, 2012:

- 1. Adopt the revised Guidelines and Standards for Cost Recovery (Attachments A1-A3), which have been revised in accordance with amended Penal Code section 1463.007; and
- 2. Adopt the revised Collections Reporting Template (Attachments B1–B3) used by statewide court and county collection programs to report collections information to the Judicial Council annually, as required under Penal Code section 1463.010. The courts and counties will be required to use the revised Collections Reporting Template during FY 2012–2013.

These recommendations were developed in collaboration with the Informal Collections Working Group. The working group comprises 10 courts, five counties, and the California State Association of Counties.<sup>1</sup>

#### **Previous Council Action**

The Judicial Council adopted the Guidelines and Standards for Cost Recovery at the August 2006 meeting and has approved no revisions since that time. The council adopted the Collections Reporting Template in August 2004 and approved subsequent revisions in July 2008 and February 2011.

#### **Rationale for Recommendation**

## Recommendation 1 (Guidelines and Standards for Cost Recovery)

The Guidelines and Standards for Cost Recovery were revised as a result of amendments to Penal Code section 1463.007 (Attachment C). Court and county collection programs can recover certain costs for the collection of delinquent fines, fees, forfeitures, penalties, and assessments before revenues are distributed to any other government entity. The guidelines assist the court and county collection programs to determine recoverable costs of operating a comprehensive collection program.

The following revisions were made to the guidelines:

- Four criteria specified in Penal Code section 1463.007 were added as a reference. Courts and counties must meet these criteria to be considered a comprehensive collection program and recover eligible costs.
- One of the four criteria is that court and county collection programs perform at least 10 of 16 collection activities. Of the 16 activities, 5 are now mandatory, and the additional 5 or more can be selected from the remaining 11. The Informal Collections Working Group recommended that the activities be included in the guidelines as a reference tool.

<sup>&</sup>lt;sup>1</sup> The Informal Collections Working Group comprises the Superior Courts of Fresno, Mendocino, Orange, Sacramento, San Bernardino, San Diego, Shasta, Sonoma, Stanislaus, and Ventura Counties; the Counties of Mendocino, Monterey, Nevada, Plumas, San Bernardino, and Sacramento; and the California State Association of Counties.

- A paragraph is included to explain that costs associated with the identification of eligible cases for discharge of accountability under Government Code section 25257–25259.95 may be recoverable.
- During the past six years, collection programs have changed operations to enhance the collection of delinquent court-ordered debt. The definitions are updated to reflect current operation and business practices.

#### **Recommendation 2 (Collections Reporting Template)**

The revised Collections Reporting Template clarifies the Instructions (Attachment B1) and adds several new definitions to the Glossary (Attachment B2). Revisions to the Contact and Other Information Sheet (Attachment B3) reflect the changes to Penal Code section 1463.007. Changes include the addition of a column to capture additional program information on Intra-branch programs, which are court or county programs that provide collection services to other courts or counties.

The changes were made to the Collections Reporting Template to support the reporting requirement under Penal Code section 1463.010. The Judicial Council is required to review the effectiveness of the statewide collection programs and to report to the Legislature annually on the extent to which each collection program is following best practices, the performance of each collection program, and any changes necessary to improve statewide performance.

# **Comments, Alternatives Considered, and Policy Implications**

The Enhanced Collections Unit posted the Guidelines and Standards for Cost Recovery and the Collections Reporting Template on internal and external websites for public comment for a period of 45 days. Posting notifications were sent to presiding judges, court executive officers, county administrative officers, and court and county collections staff.

The Chart of Public Comments (Attachment D) lists the comments received by the eight entities that responded. The entities include five courts, one county, the Franchise Tax Board, and the California Revenue Officers Association.

Two courts submitted comments related to the Collections Reporting Template and the metrics used to measure performance. The recommendations received from these courts are being analyzed and will be presented to the Informal Collections Working Group for its consideration. Resulting changes will be presented to the Judicial Council for approval.

No alternatives were considered, and there are no policy implications.

# Implementation Requirements, Costs, and Operational Impacts

There are no anticipated costs or operational impacts related to the adoption of the revisions. The Enhanced Collections Unit will provide statewide training to assist courts and counties with the implementation of changes.

# Relevant Strategic Plan Goals and Operational Plan Objectives

These documents support operational plan Goal III.A.4 as it pertains to upholding the integrity of court orders by improving the collection of fines, fees, and forfeitures statewide.

#### **Attachments**

- 1. Attachment A1: Guidelines and Standards for Cost Recovery
  - Attachment A2: Cost Recovery Report
  - Attachment A3: Distribution Template
- 2. Attachment B1: Collections Reporting Template Instructions
  - Attachment B2: Collections Reporting Template Glossary
  - Attachment B3: Collections Reporting Template
- 3. Attachment C: Pen. Code, § 1463.007
- 4. Attachment D: Chart of Public Comments

#### GUIDELINES AND STANDARDS FOR COST RECOVERY

#### **Comprehensive Collection Program**

Effective July 1, 2012, Penal Code section 1463.007 under Senate Bill 857 (Stats. 2010, ch. 720), amends the standards by which a court or county may recover the costs of operating a comprehensive collection program (Attachment A). Collection costs (with the exception of capital expenditures) may be recovered from the collection of delinquent court-ordered fines, fees, forfeitures, penalties, and assessments imposed on infraction, misdemeanor, and felony cases before revenues are distributed to any other government entity.

A comprehensive collection program is a separate and distinct revenue collection activity that meets the following requirements:

- 1. Identifies and collects amounts arising from delinquent court-ordered debt, whether or not a warrant has been issued against the alleged violator.
- 2. Complies with requirements of subdivision (b) of Penal Code section 1463.010.
- 3. Engages in the following activities:
  - a. Attempts telephone contact with delinquent debtors for whom the program has a phone number to inform them of their delinquent status and payment options.
  - b. Notifies delinquent debtors for whom the program has an address in writing of their outstanding obligation within 95 days of delinquency.
  - c. Generates internal monthly reports to track collections data, such as age of debt and delinquent amounts outstanding.
  - d. Uses Department of Motor Vehicles information to locate delinquent debtors.
  - e. Accepts payments of delinquent debt by credit card.
- 4. Engages in at least five (5) of the following activities:
  - a. Sends delinquent debt to the Franchise Tax Board's Court-Ordered Debt Collections Program.
  - b. Sends delinquent debt to the Franchise Tax Board's Interagency Intercept Collections Program.
  - c. Initiates driver's license suspension or hold actions when appropriate.
  - d. Contracts with one or more private debt collectors to collect delinquent debt.
  - e. Sends monthly bills or account statements to all delinquent debtors.
  - f. Contracts with local, regional, state, or national skip tracing or locator resources or services to locate delinquent debtors.
  - g. Coordinates with the probation department to locate debtors who may be on formal or informal probation.

- h. Uses Employment Development Department employment and wage information to collect delinquent debt.
- i. Establishes wage and bank account garnishments when appropriate.
- j. Places liens on real property owned by delinquent debtors when appropriate.
- k. Uses an automated dialer or automatic call distribution system to manage telephone calls.

Amendments to Penal Code section 1463.007 require programs to use at least 10 of 16 collection activity components. The first 5 activities listed in the code must be met, and 5 of the 11 remaining activities may be chosen by the individual collections program.

The amendments to Penal Code section 1463.007 also removed the following activities from the list of components that qualify a program for cost recovery:

- Filing of a claim or objection to the inclusion of outstanding fines and forfeitures in bankruptcy proceedings; and
- Requesting credit reports to assist in locating delinquent debtors.

While programs can no longer count these activities toward meeting the 10 components required for cost recovery, programs still have the legal authority to perform such activities.

#### **Staff Costs**

Duty statements, time sheets, or other means of documentation are necessary to substantiate the percentage of time an employee or supervisor spends performing eligible comprehensive collection activities. Allocation of supervisory time is allowable, provided that the cost can be supported by documentation. Estimations are not allowable to substantiate the percentage of time an employee spends performing eligible collection activities. If a collecting entity does not use time sheets, it should be able to support personnel costs by using other means of documentation.

Time studies may be used as an acceptable substitute for actual time sheets, but they need to be representative of the total amount of actual time spent collecting eligible delinquent debt. Supporting documents such as duty statements and work calendars, while not providing actual time data, can provide the needed support to establish the sufficiency of the data collected. When time studies are used in place of time sheets, they must be adequately designed (i.e., of sufficient frequency, duration, and scope) and documented to support the extrapolation of the results to the actual hours spent collecting eligible delinquent debt. The court or county may determine the frequency, duration, and scope of a time study based on operational or staffing changes. Cost of salaries/wages and benefits of comprehensive collections program staff, including supervisory staff are recoverable. Time sheets are recommended for staff spending less than 100 percent of their time working on the comprehensive collection program's eligible debt. Each time sheet must account for all hours worked by the employee. Time sheets are not necessary for employees working 100 percent of their time on the comprehensive collection program.

#### **Other Eligible Costs**

Other eligible costs include the following:

- Costs of operating expenses and equipment associated with comprehensive collection program staff (court/county). Operating expenses and equipment should be allocated proportionately to the time worked on the comprehensive collection program.
- Commission costs are cost recoverable and may include those payable to a private
  collections vendor, the Franchise Tax Board, or an intra-branch program operating under
  a contract, participation agreement, standard agreement, or a memorandum of
  understanding (MOU).
- In lieu of developing an indirect cost rate, a program may use a standard rate equal to 10 percent of the direct salaries and wages involved in providing the service (excluding overtime, shift premiums, and fringe benefits). (Refer to the AOC's *Trial Court Financial Policies and Procedures Manual* or to *Office of Management and Budget (OMB) Circular A-87.*)

Eligible costs may be calculated using the sample Cost Recovery Report (Attachment B).

# **Revenues Collected in a Comprehensive Collection Program**

Cost recovery in a comprehensive collection program is limited to revenues collected from the accounts in the program. Revenue collected from eligible accounts in a comprehensive collection program shall be deposited in the court or county treasury, and costs may be recovered before revenues are distributed to other governmental entities or programs. The court or county must be able to distinguish revenues collected from eligible accounts (and their related costs) separately from those accounts that do not meet the statutory requirements of Penal Code section 1463.007.

#### **Separate and Distinct Revenue Collection Activity**

A court or county that implements a comprehensive collection program must operate that program as a separate and distinct revenue collection activity. Such an activity is defined as one with the ability to identify and collect revenue owed on eligible accounts. Related costs of collection on eligible delinquent accounts should be documented on an ongoing basis. Collection agencies, the Franchise Tax Board, or an Intra-branch Program may be contracted to provide collection services on eligible delinquent accounts. A court or county collection program must require these collecting entities to maintain separate and distinct revenue collection activity information on eligible accounts. If a program fails to maintain this information, it may result in the disqualification of those programs from inclusion in a comprehensive collection program, as defined in Penal Code section 1463.007.

#### **Distribution of Revenues**

Revenues collected from accounts in a comprehensive collection program must be distributed monthly as required by other provisions of law and by Appendix C of the *Manual of Accounting* 

and Audit Guidelines for Trial Courts. If a program's operating costs for a given month exceed revenues collected, the excess costs may be carried forward within the same fiscal year (except for June collections) until eligible revenues are available to fully recover the eligible costs. For example, operating costs for June collections are "taken off the top" as part of the June reporting in accordance with local requirements and statute, but not more than 45 days after the month of collection or August. The net revenues (after cost recovery) available for distribution should be allocated to those accounts on which collections were made. Net revenues should be prorated to each distribution component of the account. Therefore, distributions to state, county, city, and court should be reduced by the eligible comprehensive collection costs in proportion to their share of the total revenues. However, victim restitution orders cannot be reduced and are *not* part of revenues that can be used for cost recovery.

As noted in the *Assembly Bill 3000 Court Surcharge Distribution Guidelines* of the State Controller's Office, comprehensive collection program costs can be recovered before the other distributions provided in Penal Code section 1203.1d. Therefore, if a delinquent account is collected by installment payments, the costs associated with this program are not priority 4 distributions. However, as with all installment payment distributions, the remaining priorities specified in Penal Code section 1203.1d should be followed. Thus, after victim restitution is paid and the program costs are recovered, the installment payments are applied to distributions in the priority order mandated by that code section, as follows:

- Second priority—20 percent state surcharge
- Third priority—fines, penalty assessments, and restitution fines
- Fourth priority—all other reimbursable costs (such as court operations assessments, civil assessments, and costs unrelated to collection)\*

#### **Cost Recovery—Example**

Once the cost of the program for a given month is determined and charged to the account, the remaining amount should then be distributed to the various governmental entities required by any other provision of law.

A comprehensive collection program should charge the cost of collections on a prorated basis, each month, against the revenue collected. An example of the distribution of cost on a prorated basis is depicted in Attachment C. Column A illustrates the percentage used to calculate the cost of collections. Column B illustrates the \$2,506,686 total gross revenue collected for each of the revenue accounts.

<sup>\*</sup> *Note:* First priority—victim restitution order payments received—are distributed before any program costs are recovered or any distributions are made to other entities.

Example: The total gross revenue collected in the Courthouse Construction Fund equals \$206,377. The total amount of revenue is \$2,506,686. Therefore, \$206,377 divided by \$2,506, 6865 (100 percent) is 8.2 percent

Column C illustrates the \$464,140 total cost of collections based on the percentage in Column A, as well as the revenue collected for each of the revenue accounts in Column B. The \$2,042,546 in Column D is the net revenue amount that should be distributed to other government entities.

#### **Discharge of Accountability**

The court or county may perform collection activities related to the discharge of debt deemed uncollectible. Such activities may include researching and identifying uncollectible debt, preparation of reports, and the application and approval process as defined in Government Code section 25257- 25259.95. Costs may only be recovered in the same fiscal year in which the costs were incurred, with the appropriate documentation.

#### **Definitions**

The following definitions are provided to assist with the understanding of the standards for cost recovery.

**Account:** As used in these guidelines, "account" means an amount due on a case, regardless of the number of violations involved. The term does not refer to a record that was established to consolidate the accounting and record keeping for the collection of multiple cases for that individual.

**Accounts Receivable:** An accounts receivable is a set of receivables if paid in installments, pursuant to Penal Code section 1205 (d) or that are not paid forthwith.

Capital Expenditures: Capital expenditures must be excluded from the cost of operating a comprehensive collection program. Capital expenditures are made to acquire fixed assets. Fixed assets are tangible property of significant value that have a utility that extends beyond one year and are broadly classified as land, structures, improvements, and equipment. Depreciation associated with capitalized assets is not an allowable cost in a comprehensive collection program. Courts are required to use the \$5,000 capitalization threshold established by the Judicial Council in determining which acquisitions are considered capital expenditures. Counties are required to use the capitalization threshold established by their local Board of Supervisors.

**Comprehensive Collections Programs:** Comprehensive collections programs collect delinquent fines, fees, penalties, assessments, and forfeitures and meet the criteria under Penal Code section 1463.007. Revenues collected by a comprehensive collections program should be included in the Collections Reporting Template.

**Delinquent Account:** An account is considered to be delinquent the day after the payment is due regardless of whether an individual owes bail, full payment, or an installment payment. For the

purpose of cost recovery, once debt becomes delinquent it continues to be delinquent and may be subject to collection by a comprehensive collection program.

**Enhanced Collections:** Enhanced collections are non-forthwith collection activities related to enhancing collection programs where costs are incurred and paid directly by or reimbursed by the county, and are not cost recoverable. These collections are also included in the Collections Reporting Template.

**Fines, Fees, Penalties, Assessments, and Forfeitures:** Fines, fees, penalties, assessments, and forfeitures include all amounts owed by an individual on an infraction, misdemeanor, or felony case (other than parking).

**Forthwith Payments:** This collections category involves payments on the same day as the court order and generally involves no 'extra' cost. Forthwith payments are distinguished from enhanced collections primarily by the timing of the payments. Any of these associated costs should not be reported as an enhanced or delinquent collection cost. Forthwith payments are included as a separate category on the Collections Reporting Template.

**Installment Payment:** Installment payments or time payments are made periodically on an account. Cost recovery does not apply when an individual is paying a fine, fee, penalty, assessment, or forfeiture through time payments, unless he or she is delinquent according to the agreed-upon payment schedule. A delinquent account may be reinstated to installment payments, and costs associated with collection activities on this reinstated account are eligible for cost recovery.

**Intra-Branch Program:** An intra-branch program is a court or a county collection service provided under a written memorandum of understanding (MOU) to another court or county.

**Operating Costs:** Eligible operating costs of a comprehensive collection program may include, but are not limited to, salaries, wages, benefits, services and supplies, contractual collection costs, and indirect costs allocated to collection activities. Service and supply costs eligible for cost recovery may include, but are not limited to, communication, office supplies, postage, and data processing. Indirect costs and general administrative costs must be supported by documentation and have a reasonable basis for allocation.

**Salaries, Wages, and Benefits:** Personnel expenses (salaries, wages, and benefits) include permanent salaries and wages, temporary help, overtime, Social Security and Medicare, group insurance, retirement (nonjudicial), workers' compensation, unemployment insurance, other benefits (such as parking, public transit, state disability insurance, etc.).

**Salary and Benefit Savings:** Salary and benefit savings result from non-expenditure of costs related to salaries, wages, and benefits and are not cost recoverable.

# **Attachment A1**

#### **Attachments**

Attachment A – Penal Code section 1463.007

Attachment B – Cost Recovery Report

 $Attachment \ C-Distribution \ Template$ 

NAME - COURT/COUNTY			
COST RECOVERY FOR THE PERIOD ENDING MM/DD/YYYY			
TOK THE PERIOD ENDING WINDS, TTT			
Description			Cost of
Везоприон			llections
SALARIES & BENEFITS:			
Salaries and Wages - Regular	\$	_	
Temporary Help	\$	_	
Overtime	\$	-	
Total Calarias and Wagne		Ф.	
Total Salaries and Wages		\$	-
Social Security Insurance & Medicare	\$	-	
Group Insurance	\$ \$ \$	-	
Retirement (non-judicial)	\$	-	
Worker's Compensation Unemployment Insurance	<b>Φ</b>		
Other Benefits	\$		
Curior Borronico	Ψ		
Total Fringe Benefits		\$	-
TOTAL SALARIES & BENEFITS		\$	-
OPERATING EXPENSE & EQUIPMENT			
Moving and Relocation	\$	-	
Dues & Memberships-Legal Staff	\$	_	
Dues & Memberships-Other	\$	_	
Miscellaneous Office Supplies	\$	_	
Printed Library Materials	\$	-	
Electronic Reference Resources	\$	-	
Minor Equipment - Non-EDP** (under \$5,000 per item)	\$	-	
Minor Equipment - EDP (under \$5,000 per item)	\$	-	
Office Equipment Rental, Maintenance & Repairs	\$	-	
General Expense Not Reported Elsewhere	\$	-	
Office Copier Expense	\$	-	
Printed Forms & Stationery	\$	-	
Telecommunications	\$	-	
ISP & Leased Line Charges	\$	-	
Postage	\$	-	
In-State Travel	***	-	
Out-of-State Travel	\$	-	
Training	\$	-	
Rent		-	
Janitorial Services	\$	-	
Utilities	\$	-	
General Consultant & Professional Services	\$	-	
Agency Temporary Help	\$	-	
EDP Maintenance	\$		
EDP Commercial Contract	\$		
EDP Interagency Agreement EDP Repairs & Supplies	<b>\$</b>		
EDP Repairs & Supplies EDP Software & Licensing	Φ		
EDP Software & Licensing EDP Equipment Rental/Lease	Φ		
Other EDP Expenditures	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$	_	
Judgments, Settlements & Claims	\$		
**Electronic Data Processing (EDP)	*		
TOTAL OPERATING EXPENSE & EQUIPMENT		\$	-
Administrative Services			
*(10% of Salaries and Wages as permitted under Trial Court		\$	-
Financial Policies and Procedures Manual and OMB Circular A-		Ψ	
87)			
,			
Total Costs subject to recovery prior to any revenue		œ.	
distribution		\$	

# Distribution Template (Attachment C)

# SUPERIOR COURT OF CALIFORNIA COUNTY OF \_\_\_\_\_ ANALYSIS OF COLLECTION CHARGES DISTRIBUTION FOR THE MONTH OF \_\_\_\_\_\_ 20\_\_

Cost: \$464,140

	Column A		Column B	Column C		Column D
	Percent	De	PC 1463.007 linquent Revenue	Cost of Collections	N	let Revenue Collected
Alcohol Abuse Prevention Criminal Just Construction Fund Warrant Assessment Courthouse Construction Fund Domestic Violence Special Fund City General Fund - City A City Base Fine - City A City General Fund - City B City General Fund - City C Sooking Fee - City C Fingerprint ID Fund Criminal Lab Fee Proof Of Correction State Penalty Fund State Sex Offender Fund Trauma Head Injury State Motor Vehicle Fund Restitution Fine State Penalty Fund Fish & Game Victim Indemnity State Health & Safety		D	PC 1463.007	Cost of		let Revenue
Surcharge (-\$10,000) Fish & Game Preservation Fund Restitution Divers Fee Domestic Violence Fund Court Automation	0.0% 0.0% 0.4% 0.2% 1.5%	\$ \$ \$ \$	10 93 9,134 4,024 37,034	\$2 \$17 \$1,691 \$745 \$6,857	\$ \$ \$ \$	8 76 7,443 3,279 30,177
State General Fund Crim Fine Surcharge State Crt Const Pen Civil Assessment County General Fund Base Fine - County	0.1% 5.0% 2.1% 2.6% 2.9% 8.7%	\$ \$ \$ \$ \$	2,925 126,386 51,714 64,156 72,823 216,951	\$542 \$23,402 \$9,575 \$11,879 \$13,484 \$40,171	\$ \$ \$ \$ \$ \$	2,384 102,985 42,139 52,277 59,339 176,780

Distribution Template (Attachment C)						
County General Fund	0.6%	\$	15,489	\$2,868	\$	12,621
Base Fine - County	1.5%	\$	38,367	\$7,104	\$	31,263
School Fund	0.0%	\$	37	\$7	\$	31
Penalty Assessment	7.0%	\$	175,900	\$32,570	\$	143,331
Clerk's Filing Fee	0.0%	\$	376	\$70	\$	306
Clerk's Filing Fee	0.0%	\$	663	\$123	\$	540
Split Filing Fee	0.4%	\$	11,082	\$2,052	\$	9,030
Collection Service Fee	1.9%	\$	48,859	\$9,047	\$	39,812
County General Fund	0.0%	\$	62	\$11	\$	50
Proof Of Correction	0.2%	\$	5,247	\$971	\$	4,275
DUI Admin Fee	0.2%	\$	5,534	\$1,025	\$	4,509
Returned Check Svc Chg	0.1%	\$	3,158	\$585	\$	2,573
Public Defender Fees	2.2%	\$	56,087	\$10,385	\$	45,702
Alcohol Content Test	0.7%	\$	17,248	\$3,194	\$	14,054
DA Child Abduction	0.3%	\$	7,240	\$1,340	\$	5,899
Booking Fees - County	1.5%	\$	36,554	\$6,768	\$	29,785
Juv Hall Costs	1.3%	\$_	32,492	\$6,016	\$	26,476
Prpty Damage J/Hall	0.0%	\$		\$0	\$	0
Sub Abuse Fee	0.0%	\$		\$0	\$	0
Cost of Probation	1.4%	<b> </b> \$	34,518	\$6,391	\$	28,126
Prob/Summary Fee	0.2%	\$	4,296	\$795	\$	3,500
Diversion Fee/Prob	0.4%	\$ \$ \$ \$ \$ \$ \$	10,626	\$1,967	\$	8,658
Adult Work Prog Fee	0.6%	<b>(\$</b>	16,251	\$3,009	\$	13,242
Juv Cost Probation \ / / \	0.6%	\$	15,416	\$2,854	\$	12,562
Record Seal - Juy	0.0%		240	\$44	\$	196
Juv Home Elect Cost	0.0%	\$	502	\$93	\$	409
HEC Fees Adult	0.1%	\$	3,369	\$624	\$	2,745
HEC & Juv Strap Fee	0.0%	J \$	16	\$3	\$	13
Supervised OR Fee	0.0%	\$	172	\$32	\$	141
Juv Camp Costs	0.5%	\$	11,365	\$2,104	\$	9,260
Fish & Game	0.1%	\$	2,502	\$463	\$	2,038
County Health Department	0.1%	\$	2,366	\$438	\$	1,928
ALC Rehab Program	0.7%	\$	16,552	\$3,065	\$	13,487
Alcohol Abuse Prevention	0.0%	\$	507	\$94	\$	413
Juvenile Dependancy	0.0%	\$	85	\$16	\$	69
Court Appt Attorney/Minor	0.1%	\$	3,745	\$693	\$	3,051
VC Admin Assessment	0.6%	\$	15,297	\$2,832	\$	12,465
Installment Collection Fee	2.3% 0.2%	\$	57,962	\$10,732	\$	47,230
Admin Fund - VC16028		\$	5,166	\$957	\$	4,210
Misc. Revenue	0.0%	\$	96	\$18	\$	79
COLLECTIONS TOTAL	00.00/	ф.	0.500.000	<u> </u>	Φ.	0.040.540
COLLECTIONS TOTAL 1	00.0%	\$	2,506,686	\$ 464,140	\$	2,042,546

#### Collections Reporting Template Instructions

#### 1. About the Collections Reporting Template

Under Penal Code section 1463.010, each superior court and county shall jointly submit information to the Judicial Council in a reporting template on or before September 1, 2009, and annually thereafter. The Judicial Council is required to develop performance measures and benchmarks to review the effectiveness of the cooperative superior court and county collection programs and report to the Legislature about which court or county is following best practices, the performance of each collection program, and any changes to improve performance of collection programs on a statewide basis.

The following worksheets must be completed and submitted to the Administrative Office of the Courts as part of the Collections Reporting Template:

- Contact and Other Information
- Program Report
- Performance Report
- Annual Financial Report

#### 2. Due Date

The Collections Reporting Template is due annually on or before September 1 following each fiscal reporting period.

#### 3. Reporting Period

The Collections Reporting Template should be completed for the period of July 1 through June 30.

#### 4. What Should Be Reported

The following should be reported in the Collections Reporting Template:

- All delinquent court-ordered fines, fees, forfeitures, penalties, and assessments, victim restitution, and other criminal justice reimbursements imposed by law or court order in criminal (infraction, misdemeanor, and felony) cases, including juvenile delinquency cases. Report all revenues generated by each collection program (e.g., court, county, private agency, Franchise Tax Board, or an Intra-branch Program).
- All revenues generated from non-delinquent cases.
- All court-ordered debt due to the state, county, city, and local government entities or
  other parties for which the court or county is collecting either directly or through a
  collection agency.
- Debt balances, both monetary and nonmonetary, that occurred during the reporting period.

Fees collected in non-criminal cases (e.g., civil, probate, family, mental health, and juvenile dependency) should not be reported in the template.

#### 5. Worksheet 1: Contact and Other Information

In addition to basic contact information, this worksheet captures program information including the extent to which Penal Code section 1463.007 components are being met. Programs should respond to the questions as they pertain to each collection program (e.g., court, county, private agency, the Franchise Tax Board, or an Intra-branch Program). A court or county collection program that has entered into a contract with another court or county for collection services should report the components used by the collecting entity in column 5 (Components Used by Intra-branch Program).

#### 6. Worksheet 2: Program Report

Programs should provide a description of any changes to collections during the fiscal year in the Program Report worksheet, describe the extent to which they are meeting the Judicial Council—approved Collections Best Practices, and identify any obstacles or problems that prevent the program from meeting the best practices. Programs may indicate areas in which training, assistance, or additional information is necessary in the collection-related topics that are listed in the second section. If additional space is required, please submit the information as an attachment in Microsoft Word format.

### 7. Worksheet 3: Performance Report

Programs should provide a summary of the collection program's performance during the reporting period. If additional space is required, please submit the information as an attachment in Microsoft Word format.

#### 8. Worksheet 4: Annual Financial Report

The Annual Financial Report worksheet captures the total revenue collected, court-ordered adjustments, discharged debt, and cost of collections. Note: this worksheet is protected and data entry is permitted only in unshaded cells. (Refer to sections that follow for instructions on how to complete this worksheet.)

#### Rows 3–9, Fines, Fees, Forfeitures, Penalties, and Assessments

For each collection program, enter all transactions, adjustments, and discharged debt that occurred during the reporting period. Include in this worksheet all collections activity by each collection program.

- In row 3, report only non-delinquent gross revenue collected (e.g., traffic bail forfeitures, forthwith payments, accounts receivable, and current payment plans).
- In rows 4–9, report revenue collected, cost of collections, adjustments, and discharges on delinquent matters only.
- In row 8, report revenue collected by an Intra-branch Program. A court or county that refers delinquent cases to another court or county for collections services should report information in rows 8, 28, 43, and 54 of the Annual Financial Report, as appropriate.
- In rows 9, 29, 44, and 55 enter amounts that cannot be broken out or attributed to a single collection program (e.g., court, county, private agency, Franchise Tax Board, or an Intra-branch Program). Revenue collected by the Franchise Tax Board's

Interagency Intercept Collections (FTB-IIC) program or the Department of Motor Vehicles, should be reported in row 9, column D.

#### Column B: Number of Cases Established/ Referred in Period

Enter the total net number of new cases established or initially referred to each respective collection program within the reporting period. Cases that were previously established, but never referred to collections, are considered new cases and should be reported in column B.

Column C: Value of Cases Established or Referred in the Reporting Period Enter the total net value of new cases identified in column B that were established or referred during the reporting period. Debt established and/or referred to a program in prior reporting periods should be excluded. Debt balances transferred or returned from one collection program to another should be included in column C.

The transfer or return of debt balances between programs that was entered in the Debt Transfers column should now be entered in column C as the "net" total value.

For example: In the FY 2010–11 version of Collections Reporting Template, if a court collection program established cases with a total value of \$1,000 for the reporting period, and transferred \$700 to a private vendor, the transfer would have been entered as -\$700 in column D, row 4, and +\$700 in column D, row 6.

In the revised FY 2011–12 Collections Reporting Template, the debt balance should be entered as +\$300 in column C, row 4, and +\$700 in column C, row 6.

#### Column D: Gross Revenue Collected During the Period

Enter the total amount of delinquent revenue collected by each collection program during the reporting period and from all outstanding debt (case inventory). In row 3, include non-delinquent traffic bail forfeitures, forthwith payments, accounts receivable, and current payment plans.

#### **Column E: Cost of Collections**

Enter as a negative number the cost of collections allowable for recovery under Penal Code section 1463.007.

#### **Column F: Adjustments**

Enter the total dollar value of suspensions, alternative payments, dismissals, or other non-cash adjustments that occurred during the period. This should be entered as a positive number if the net effect is to reduce the amount of debt outstanding or a negative (–) number if the net effect is to increase the amount of debt outstanding. Charges for a bad check would be entered as a negative (–) dollar amount, as this would increase the amount of debt outstanding.

3

#### Column G: Discharge from Accountability

Enter the total dollar value of discharged accounts, under Government Code sections 25257–25259.95 that occurred during the reporting period. This should be entered as a positive number as the net effect is to reduce the amount of debt outstanding. For example, if a \$600 debt being collected by the county is discharged, +\$600 would be entered in column G, row 5.

## Rows 11–23, Quality Checklist

Review each quality criterion and check the box to attest that the data supplied conforms to the specification. Do not check the box if the information provided does not conform to the quality criterion. The Quality Checklist should be used to double-check the accuracy of information provided in the Annual Financial Report of this Collections Reporting Template. For boxes left unchecked, provide an explanation in the Program Report worksheet.

# Rows 24–29, Beginning and Ending Balances: Fines, Fees, Forfeitures, Penalties, and Assessments

The Beginning and Ending Balances section should include the number and value of cases of all delinquent outstanding debt (case inventory). For each program type, enter the number of cases in columns H and K and the value of cases in columns I and L. If you cannot provide information by program type, please report in "Other" (row 29).

#### Column H, Number of Cases—Beginning Balance

Enter the total number of cases at the beginning of the period. The number should be the same as the number of cases at the end of the prior reporting period.

#### Column I, Value of Cases—Beginning Balance

This data represents the ending balance reported by the court/county for the prior reporting period. Any variance should be reported and explained in the Program Report worksheet.

#### Column J, Change in Value

Column J is the value of column C less the amounts shown in columns D, F, and G (this field is formula-driven, so no separate calculation or entry is required).

# **Column K, Number of Cases—Ending Balance**

Enter the total number of cases at the end of the current reporting period for each program.

#### Column L, Value of Cases—Ending Balance

Enter the total net value of cases at the end of the reporting period for each program. The ending balance is the value of cases at the beginning of the current reporting period plus the change in value reported for the period in Column J.

#### Column M, Error Messages

This data field displays "Out of Balance" if the ending balance does not equal the beginning balance plus the sum of transactions that occurred during the period. For example:

- If the beginning balance for the County Collection Program in column I, row 25 is \$10,000,000; and
- The total value of cases referred in column C, row 5 is \$3,000,000; and
- The gross revenue collected in column D, row 5 is \$2,000,000; and
- The value of adjustments in column F, row 5 is \$250,000, and
- The value of discharged debt in column G, row 5 is \$250,000;
- Then the ending balance reported in column L, row 25 should be \$10,500,000, because

10,000,000 + 3,000,000 - 2,000,000 - 250,000 - 250,000 = 10,500,000

If the ending balance in column L reconciles to the program's case management and/or accounting system, explain the "Error Message" in the Program Report worksheet.

#### Rows 31–37, Quality Checklist

Review each quality criterion and check the box to attest that the data supplied conforms to the specification. Do not check the box if the data supplied does not conform to a particular quality criterion. The Quality Checklist should be used to double-check that the Annual Financial Report of this Collections Reporting Template is filled out correctly. For boxes left unchecked, provide an explanation in the Program Report worksheet.

#### Rows 38-44, Victim Restitution and Other Justice-Related Reimbursements

Enter transactions or adjustments that occurred during the reporting period including restitution owed to a victim by court order under Penal Code section 1202.4(f) and other justice—related fees not reported in rows 4-9.

#### Column N: Number of Cases Established/ Referred in Period

Enter the total net number of new cases established or initially referred to each respective collection program within the reporting period. Cases that were previously established, but never referred to collections, are considered *new* cases and should be reported in column N.

Column O: Value of Cases Established or Referred in the Reporting Period

Enter the total net value of new cases identified in column N that were established or referred during the reporting period. Debt established and/or referred to a program in prior reporting periods should be excluded. Debt balances transferred or returned from one collection program to another should be included in column O. (See example on use of column O on Page 3, Column C: Value of Cases Established or Referred in the Reporting Period.)

# Rows 46–49, Quality Checklist

Confirm that the data reported complies with the stated specification. For boxes left unchecked, explain in the Program Report worksheet.

# Rows 50–55: Beginning and Ending Balances: Victim Restitution and Other Justice-Related Reimbursements:

The Beginning and Ending Balance sections should include the number and value of cases of all delinquent outstanding debt (case inventory). In addition to restitution, debt balance may include other criminal justice—related fees not reported in rows 24–29.

- Instructions are the same as those for rows 24–29, except for the type of debt reported.
- The ending balance in column W should equal the beginning balance in column U plus the sum of transactions shown in column S (S = O P Q R).

#### Column X

Enter a brief description of the debt reported in Column P of this worksheet. If the description is lengthy, include it in the Performance Report worksheet.

#### Row 57, Quality Checklist

Confirm that the reported data complies with the stated specifications.

# Rows 58–59, Collections Metrics for Fines, Fees, Forfeitures, Penalties, and Assessments

These are self-populating calculated fields and no entry is required. The numbers provide a quantitative explanation of aggregate collections performance for delinquent debt.

#### Rows 60–61, Error/Warning Messages

These rows are blank unless errors or potential errors are detected in the worksheet. If error messages are present, please correct the identified error.

#### 9. Signature Block

Print your name, sign, and date the Annual Financial Report worksheet.

#### 10. Submitting the Collections Reporting Template

After you have completed the Collections Reporting Template:

- A. Print all completed worksheets in the Collections Reporting Template;
- B. Obtain the authorized court representative and county representative signatures;
- C. Fax or mail the original signed report to the AOC Enhanced Collections Unit; and
- D. E-mail all worksheets listed in section 1 to collections@jud.ca.gov.

#### **Contact Information**

Administrative Office of the Courts Finance Division, Enhanced Collections Unit 2255 North Ontario Street, Suite 200 Burbank, California 91504-3188

Phone: 818-558-3221 Fax: 818-558-3112

E-mail: collections@jud.ca.gov

# **If You Have Questions**

If you have any questions about the Collections Reporting Template, please contact the AOC Enhanced Collections Unit at 818-558-3221 or <a href="mailto:collections@jud.ca.gov">collections@jud.ca.gov</a>.

# Collections Reporting Template Glossary

**Accounts Receivable (A/R):** An accounts receivable is a set of account receivables if paid in installments, pursuant to Penal Code section 1205(d) or that are not paid forthwith.

**Adjustments:** An adjustment is any change in the total of debt due after the initial determination of the amount of outstanding delinquent debt. Non-cash adjustments include the suspension of all or a portion of bail, fines, fees, penalties, forfeitures, or assessments. Alternative payments may include community service in lieu of a fine; dismissals include dismissing all or a portion of the debt. Cash adjustments include fees added for payment by an insufficient funds check (NSF) or a correction to the initial assessment amount. The imposition of a civil assessment is not considered an adjustment.

**Alternative Sentence:** This refers to a different option for resolving court-ordered debt, such as community service in lieu of bail or fines, designed for an individual who demonstrates an inability to pay.

**Case:** For the purposes of the Collections Reporting Template, a case is a set of official court documents filed in connection with an infraction, misdemeanor, or felony violation.

**Community Service:** This refers to the hours of service that are converted to a monetary value and applied to the fines, fees, forfeitures, penalties, and assessments and reduce the imposed amount.

**Comprehensive Collection Program:** A program that collects eligible delinquent court-ordered fines, fees, forfeitures, penalties, and assessments on infraction, misdemeanor, and felony cases, as authorized by Penal Code section 1463.007.

**Continuance:** A continuance is the postponement of a hearing, trial, or other scheduled court proceeding at the request of either or both parties in a court dispute, or by the judge. For purposes of the Collections Reporting Template, a continuance is the postponement, stay, or withholding of payment under certain conditions for a temporary period of time.

**Cost of Collections:** The costs of operating a collections program that are allowed to be offset against collected delinquent revenues prior to distribution under Penal Code section 1463.007.

**County Collection Program:** A collection program administered by the county.

**Court Collection Program:** A collection program administered by the local superior court.

**Delinquent Account:** A delinquent account results when an individual has not appeared in court as promised or has not complied with a court order for payment of fines, fees, penalties, forfeitures, and assessments or with the terms and conditions of a payment plan or accounts

receivable (A/R) plan. Once the debt becomes delinquent, it continues to be delinquent and may be subject to collection by a comprehensive collection program.

**Discharged Account:** An account that has been deemed uncollectible and discharged from accountability. The actual discharge is based on established criteria by an authorized body, pursuant to Government Code sections 25257–25259.95.

**Dismissal:** A judgment that disposes a matter in a case. For the purposes of the Collections Reporting Template, this term refers to a criminal action dropped without settling the involved issues. The initial court-ordered debt no longer exists.

**Enhanced Collections:** Enhanced collections are non-forthwith collection activities related to enhancing collection programs where costs are incurred and paid directly by or reimbursed by the county, and are not cost recoverable. These collections are also included in the Collections Reporting Template.

**Forthwith Payments:** Full payment of court-ordered fines, fees, forfeitures, penalties, and assessments on or before the due date. Installment and accounts receivable plans are not forthwith payments.

**Franchise Tax Board Court-Ordered Debt (FTB-COD) Program:** The Franchise Tax Board collection program authorized under Revenue and Taxation Code section 19280.

**Franchise Tax Board Interagency Intercept Collections (FTB-IIC) Program:** A program of the Franchise Tax Board authorized by Government Code section 12419.10(a)(1) to collect court-ordered fines, fees, forfeitures, assessments, and penalties from Franchise Tax Board refunds, unclaimed property, or California State Lottery winnings.

**Gross Revenue Collected:** Monies collected toward the satisfaction of a court-ordered debt by collection programs prior to any reductions.

**Installment Payment:** A scheduled payment agreed upon by the defendant and the court or county collection program, as established in Penal Code section 1205(d).

**Intra-branch Program:** An Intra-branch Program is a court or a county collection service provided under a written Memorandum of Understanding (MOU) to another court or county.

**Net Revenue:** Gross revenue collected less any reductions (i.e., allowable cost offsets pursuant to Penal Code section 1463.007).

**Non-delinquent Collections:** All non-delinquent revenue collected during the reporting period, including bail forfeitures, forthwith payments, and current payments made on accounts receivables and installment payment plans; recorded on row 3, column D of the Annual Financial Report worksheet.

**Other Justice-Related Reimbursements:** Monies owed to entities other than state, counties, cities, or local governments, such restitution to a victim.

"Other" Program: This refers to the "Other" row, row 9, of the Annual Financial Report worksheet and captures revenue that cannot be broken out or attributed to a single collecting entity (e.g., court, county, private agency, the FTB or an Intra-branch Program). Any amount reported on this row should be explained in the Program Report worksheet.

**Penal Code section 1463.007:** This statute specifies the criteria for a comprehensive collection program and allows the county and/or court to deduct, and deposit in the county treasury or trial court operations fund, the cost of operating a comprehensive collection program prior to distributing revenues to other governmental entities.

**Private Agency:** A private entity employed or contracted to collect court-ordered fines, fees, forfeitures, assessments, and penalties.

**Referral:** A referral is a newly established delinquent court-ordered debt submitted to a collection program during the reporting period.

**Suspensions:** Amounts that are reduced or eliminated as a result of a judicial order.

**Value of Cases:** The value of a case is the amount of court-ordered debt that is owed and is deemed collectible. For closed cases, the value is the sum of (gross) debt collected, dismissals, alternative payments, suspensions, and discharged accounts.

**Victim Restitution:** Victim restitution is an amount that is owed to a victim who incurs any economic loss as a result of a crime and that is payable directly from a defendant convicted of the crime as a condition of probation; see Penal Code section 1202.4(f). The restitution fine under Penal Code section 1202.4(b) is also court-ordered, but is not paid directly to the victim.

#### **Contact and Other Information**

1   Court/County   Select court/county (see Contact Information wo ▼							
2	Court Contact:	 1					
	Telephone Number:						
4	E-mail Address:						
	County Contact:						
	Telephone Number:						
7	E-mail Address:			_			
8	List Collection Agencies or Programs Used, by	1.					
9 10	order in which debt is referred:	2. 3.		-			
10		4.					
		5.		]			
11	Does your court/county have a comprehensive collections Code 1463.007?	program pursuant to Penal	****** *** *				
12	Which of the comprehensive collection program componer 1463.007, does your court/county currently use? If you ind you must check all in section I and at least 5 components it	licated YES to question #11,	Components used by Court	Components used by County	Components used by Private Agency	Components used by FTB	Components used by Intra-branch
I.	a. Attempts telephone contact with delinquent debtors for with phone number to inform them of their delinquent status and	d payment options.					
	b. Notifies delinquent debtors for whom the program has an address in writing of their outstanding obligation within 95 days of delinquency.						
	c. Generates internal monthly reports to track collections data, such as age of debt and delinquent amounts outstanding.						
	d. Uses Department of Motor Vehicles information to locat						
	e. Accepts payment of delinquent debt by credit card.						
II.	<ul> <li>a. Sends delinquent debt to the Franchise Tax Board's Cor Program.</li> </ul>						
	<ul> <li>b. Sends delinquent debt to the Franchise Tax Board's Intelligence Collections Program.</li> </ul>						
	c. Initiates driver's license suspension or hold actions when						
	d. Contracts with one or more private debt collectors to col	llect delinquent debt.					
	e. Sends monthly bills or account statements to all delinque	ent debtors.					
	f. Contracts with local, regional, state, or national skip traci services to locate delinquent debtors.						
	g. Coordinates with the probation department to locate det or informal probation.	otors who may be on formal					
	h. Uses Employment Development Department employme collect delinquent debt.	ent and wage information to					
	i. Establishes wage and bank account garnishments where	e appropriate.					
	j. Places liens on real property owned by delinquent debtor						
	<b>k.</b> Uses an automated dialer or automatic call distribution scalls.	system to manage telephone					
13 Does the court impose a civil assessment for failure to appear on infraction cases?							
14	Does the court impose civil assessment for failure to pay of		*···· *				
15	Does the court impose a civil assessment for failure to pay		* · · · · · ×				
16	Does the court impose a civil assessment for failure to pay	on felony cases?			*******		
17	Does the court impose a civil assessment on any other case type? If yes, explain in the Program Report worksheet.						

18 Collection program to which the majority of delinquent debt is initially referred.

#### **Program Report**

Select court/county (see Contact Information worksheet #1)						
	Use the space below to describe you	r collection program.				
and identify any obstacles of description please identify t implemented. Also, identify						
Type here.						
	ections (check all that apply) in which pro	gram staff would like to receive training, assistance,				
or additional information.						
Civil Assessment	Revenue Distribution	Private Collection Vendor Selection				
Cost Recovery	Discharge from Accountability	Other Collections-Related Issues				
Additional comments:						

#### **Performance Report**

Select court/county (see Contact Information worksneet #1)	
Use the space below to discuss your collection program.	
provide any comments on your Grees Pocovery Pate or Success Pate	

Please provide any comments on your Gross Recovery Rate or Success Rate.				
Type here.				
Additional operational information about your collection program for this Reporting Period.				
Additional operational information about your collection program for this Reporting Period.				

#### **Annual Financial Report**

Select court/county (see Contact Information worksheet #1)

	REPORTING PERIOD						
	Reporting Period						
Row	Program	Col. A					
1	Beginning Date	01-Jul-12	First day of Reporting Period				
2	Ending Date	30-Jun-13	Last day of Reporting Period				

Row Program Co 3 Non-Delinquent Collections 4 Court Collection Program 5 County Collection Program 6 Private Agency 7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other	FIN r of Cases ed/Referred/ ed in Period bl. B	ES, FEES, FORFEITUR  Value of Cases  Established/Referred/  Transferred in Period	ES, PENALTIES AND AS Gross Revenue Collected During the	Cost of Collections (pursuant to Penal	Adinatoranta	Discharge from	
Row Program Co 3 Non-Delinquent Collections 4 Court Collection Program 5 County Collection Program 6 Private Agency 7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other	of Cases ed/Referred/ ed in Period	Value of Cases Established/Referred/	Gross Revenue	Cost of Collections	Adiustosanta	Discharge from	
Row Program Co 3 Non-Delinquent Collections 4 Court Collection Program 5 County Collection Program 6 Private Agency 7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other	of Cases ed/Referred/ ed in Period	Value of Cases Established/Referred/	Gross Revenue	Cost of Collections	Adiustosouto	Discharge from	
3 Non-Delinquent Collections 4 Court Collection Program 5 County Collection Program 6 Private Agency 7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other	ol. B		Period	Code 1463.007)	Adjustments	Accountability	
3 Non-Delinquent Collections 4 Court Collection Program 5 County Collection Program 6 Private Agency 7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other		Col. C	Col. D	Col. E	Col. F	Col. G	
4 Court Collection Program 5 County Collection Program 6 Private Agency 7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other							
5 County Collection Program 6 Private Agency 7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other							
6 Private Agency 7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other							
7 FTB Court-Ordered Debt 8 Intra-branch Program 9 Other							
8 Intra-branch Program 9 Other							
9 Other							
10 Total	-	-	-	-	-	-	
		!	•			•	
Row Quality Checklist			Quality C				
11 for more in	include all fin nformation).	es, fees, forfeitures, per	nalties, and assessments	except victim restitution	and other justice relat	ed fees (see Row 46	
12 Rows 3-9 ir	include traffic	c, criminal, and juvenile	delinquency case types.				
13 Rows 3-9 ir	include infra	ctions, misdemeanors ar	nd felonies				
	udes all colle		re paid in full on or before	the due date, or currer	nt installment or accour	its receivable (A/R)	
		ludes all revenue collect	ed for non-delinquent infr	action, misdemeanor ar	nd felony cases.		
	include case	s referred/established, re	evenue collected, adjustm	ents, or discharges pos	ted during the reportin	g period.	
	Rows 4-9, Columns B and C, represents new debt established or referred to collection programs.						
	Column C also includes debt that is transferred or returned from one collection program to another during the reporting period.						
	Rows 4-9 include all cases that were not paid in full on or before the due date.						
Column F i	Rows 4-9, Column D includes all monies received towards the satisfaction of delinquent court-ordered debts.  Column E includes the cost of collections that, pursuant to PC 1463.007, is allowable to offset revenue prior to distribution to other						
governmen	ntal entities.	Cost of collections is en	tered in Column E as a ne	egative number unless p	posting a reversal.		
		mn F includes all court-o ne amount outstanding f	rdered suspensions, alter or individual debt items.	native sentences, dism	issals, or other non-cas	sh adjustments that	
23 Value repor	orted in Colu	mn G includes all debt de	eemed uncollectible that h	nas been discharged, pe	er Government Code se	ection 25257-25259.95.	
FINES, FEES	S, FORFEIT	<del>, '</del>	D ASSESSMENTS: BEG		BALANCES		
Number of	of Cases -	Value of Cases -	Change in Value (from	Number of Cases -	Value of Cases -	Error Messages	
	ng Balance	Beginning Balance	above)	Ending Balance	Ending Balance	Error messages	
	ol. H	Col. I	Col. J	Col. K	Col. L	Col M	
24 Court Collection Program			-				
25 County Collection Program			-				
26 Private Agency			-				
27 FTB Court-Ordered Debt			-				
28 Intra-branch Program			-				
29 Other			-				
30 Total	-	-	-	-	•		
Row Quality Checklist	uality Checklist Quality Criteria						
31 Rows 24-29	Rows 24-29 include fines, fees, forfeitures, penalties, and assessments except victim restitution and other justice related fees.						
	Rows 24-29 include rates, fees, forestudes, peranties, and assessments except victim restitution and other justice related fees.  Rows 24-29 include cases that have been referred to a collection program.						
	Columns I and L includes traffic, criminal, and juvenile delinquency case types.						
	Number of cases and value reported in Columns I and L reconcile to figures reported from underlying systems and vendors.						
		<u> </u>	s H and I match ending va		, , ,		
Value of ca	ases at end	of period (Column L) bala	ances to value of cases and the amounts shown in Colo	t beginning of period (C		n value reported in	
No error me			An error message in Colo C- D - F- G) does not equ			Column I, plus the	

#### **Annual Financial Report**

	VICTIM RESTITUTION AND OTHER JUSTICE RELATED REIMBURSEMENTS						
		Number of Cases Established/ Referred/ Transferred in Period	Value of Cases Established/ Referred/ Transferred in Period	Gross Revenue Collected During the Period	Adjustments	Victim Restitution (PC1202.4 (f))	Change in Value
Row	Program	Col. N	Col. O	Col. P	Col. Q	Col. R	Col. S
38	Non-Delinquent Collections						
39	Court Collection Program						-
	County Collection Program Private Agency						-
	FTB Court-Ordered Debt						
43	Intra-branch Program						-
44	Other						=
45	Total	-	-	-	-	-	-
Row	Quality Checklist			Quality C	riteria		
46		Rows 38-44 include vic	tim restitution and other	justice related fees owed	to other entities that we	ere not included in Rows	s 4-9.
47				shed, revenue collected, o			
48			Q are entered as a pos	itive number if it causes the			
49		Column R includes reve	enue collected on restitu	tion owed to a victim by c	ourt order under Penal	Code section 1202.4 (f)	
				·			
	VICTIM			ED REIMBURSEMENTS			
		Number of Cases - Beginning Balance	Value of Cases - Beginning Balance	Number of Cases - Ending Balance	Value of Cases - Ending Balance	Description of Items Included	Error Messages
Pow/	Program	Col. T	Col. U	Col. V	Col. W	Col. X	Col. Y
	Court Collection Program	00111	000	0011 7	0011	00.1 X	
	County Collection Program						
	Private Agency						
53 54	FTB Court-Ordered Debt Intra-branch Program						
55	Other						
	Total	-	-	-	-		
						•	
Row	Quality Checklist			Quality C	riteria		
57		Rows 50-55 include any	victim restitution and o	ther justice related fees o		at were not included in r	ows 24-29.
		COLLECTIONS MET	TRICS FOR FINES, FEE	S, FORFEITURES, PEN	ALTIES AND ASSESS	MENTS	
	Metric	Current Performance	For	mula		Definition	
Row	Col. Z	Col. AA		I. AB		Col. AC	
58	Gross Recovery Rate		(Collections + Adjustme Referrals		Measures a collection program's ability to resolve delinquent court- ordered debt, including alternative sentences, community service, suspended sentences and discharges.		
	•		Collections			of revenue collected on	delinguent court-
59	Success Rate		(Referrals - Adjustme		ordered debt based on total delinquent accounts referred after adjustments and discharges, including NSF checks.		
			EDDOD	ADMINIO MEGO COS			
60			EKKUK/W	ARNING MESSAGES			
61							
	Reviewed by Court						
			i				
	Printed Name			Signature			
	Date			Title (Court Executive or	Presiding Judge)		
	Reviewed by County						
	Printed Name			Signature			
	Date		į	Title (County Auditor-Co	-tllth\		

Penal Code

section 1463.007.(a) Notwithstanding any other provision of law, any county or court that operates a comprehensive collection program may deduct the costs of operating that program, excluding capital expenditures, from any revenues collected under that program. The costs shall be deducted before any distribution of revenues to other governmental entities required by any other provision of law. Any county or court operating a comprehensive collection program may establish a minimum base fee, fine, forfeiture, penalty, or assessment amount for inclusion in the program.

- (b) Once debt becomes delinquent, it continues to be delinquent and may be subject to collection by a comprehensive collection program. Debt is delinquent and subject to collection by a comprehensive collection program if any of the following conditions is met:
- (1) A defendant does not post bail or appear on or before the date on which he or she promised to appear, or any lawful continuance of that date, if that defendant was eligible to post and forfeit bail.
- (2) A defendant does not pay the amount imposed by the court on or before the date ordered by the court, or any lawful continuance of that date.
- (3) A defendant has failed to make an installment payment on the date specified by the court.
- (c) For the purposes of this section, a "comprehensive collection program" is a separate and distinct revenue collection activity that meets each of the following criteria:
- (1) The program identifies and collects amounts arising from delinquent court-ordered debt, whether or not a warrant has been issued against the alleged violator.
- (2) The program complies with the requirements of subdivision (b) of Section  ${\bf 1463.010}$ .
  - (3) The program engages in each of the following activities:
- (A) Attempts telephone contact with delinquent debtors for whom the program has a phone number to inform them of their delinquent status and payment options.
- (B) Notifies delinquent debtors for whom the program has an address in writing of their outstanding obligation within 95 days of delinquency.
- (C) Generates internal monthly reports to track collections data, such as age of debt and delinquent amounts outstanding.
- (D) Uses Department of Motor Vehicles information to locate delinquent debtors.
  - (E) Accepts payment of delinquent debt by credit card.
  - (4) The program engages in at least five of the following activities:
- (A) Sends delinquent debt to the Franchise Tax Board's Court-Ordered Debt Collections Program.
- (B) Sends delinquent debt to the Franchise Tax Board's Interagency Intercept Collections Program.
- (C) Initiates driver's license suspension or hold actions when appropriate.
- $(\mathsf{D})$  Contracts with one or more private debt collectors to collect delinquent debt.
  - (E) Sends monthly bills or account statements to all delinquent debtors.
- (F) Contracts with local, regional, state, or national skip tracing or locator resources or services to locate delinquent debtors.
- $(\mbox{G})$  Coordinates with the probation department to locate debtors who may be on formal or informal probation.
- (H) Uses Employment Development Department employment and wage information to collect delinquent debt.
  - (I) Establishes wage and bank account garnishments where appropriate.

- $\mbox{(J)}$  Places liens on real property owned by delinquent debtors when appropriate.
- $\mbox{(K)}$  Uses an automated dialer or automatic call distribution system to manage telephone calls.
  - (d) This section shall become operative on July 1, 2012.

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	Commentator	Position	Comment	Committee Response
1.	Raymond Tickner, Chief Financial Officer, Superior Court of Shasta County	AM	Page 4, 2nd paragraph, 1st sentence of the Guidelines and Standards for Cost Recovery refers to Assembly Bill 3000. I believe we should eliminate this reference as it could be confusing, because there is more than one Assembly Bill 3000 or if necessary to include, than chapter and year should be included.	The Enhanced Collections Unit (ECU) does not recommend changing or eliminating the reference to Assembly Bill 3000 because it is part of a California State Controllers report, entitled Assembly Bill 3000 Court Surcharge Distributions Guidelines."
2.	Karen White, Superior Court of Kern County	AM	The proposed changes to the reporting template were reviewed and we would like to see column D Debt Transfers remain so there is visibility to the gross numbers sent and returned rather than seeing a net figure.	The ECU recommends the deletion of the Debt Transfer column due to limitations in case management and accounting systems, as requested by collection programs.  The Instructions for the Collections Reporting Template were revised to clarify the rationale for reporting net amounts.  Revisions to the Collections Reporting Template do not affect performance measures or reporting to the legislature.
3.	Mike Roddy, Court Executive Officer, Superior Court of San Diego County	A	Agreed with proposed changes.	No response required.
4.	State of California Franchise Tax Board-Court Ordered Debt Collection Program, by Christopher Hicks, Program Manager	A	The Franchise Tax Board Court-Ordered Debt Collection Program reviewed the proposed modifications to the two documents and we do not have any concerns with revisions as drafted.	No response required.

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5.	Julie Forrester, Assistant-Treasurer Tax Collector, Mendocino County	AM	These guidelines limit cost recovery to the same fiscal year in which they are incurred, stating "If a program's operating costs for a given month exceed revenues collected, the excess costs may be carried forward within the same fiscal year until eligible revenues are available to fully recover those eligible costs."  This can be problematic when resolving account billing problems with vendors which may go beyond the same fiscal year. These costs may not be recognized until the following fiscal year and should be available for cost recovery when resolved with the vendor. In the same manner a credit from a vendor due to a dispute with a bill may reduce the amount of expenses claimed under a program in the following fiscal year. Any expense or credits should be recognized regardless of fiscal year but programs should do their best to resolve these outstanding issues before close of the fiscal year.  Revision suggested: Add this item as a "Best Practice" for programs to resolve any outstanding costs in the same fiscal year as they are incurred in order to bill against the program qualifying revenue in the same fiscal year.	Agree. The Guidelines and Standards for Cost Recovery have been changed to clarify when the carryover of operating costs is allowed.

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Commentator	Position	Comment	Committee Response
		<b>Comments for Collections Reporting</b>	
		Template revisions:	
		Revisions to the Collections Reporting	
		Template, Glossary	
		The "Accounts Receivable" definition should be	Agree. The suggested change has been
		reworded as it sounds like installment payments	incorporated into the Collections Reporting
		are not considered accounts receivable and I do	Template, with minor modifications.
		not think that was the intent.	
		<b>Revision suggested</b> , change definition to: <i>An</i>	
		account is a set of receivables if paid in	
		installments, pursuant to Penal Code section 1205(d) or that are not paid forthwith.	
		1205(a) or that are not paid forthwith.	
		Also update the definition which is found in	Agree. The suggested change has been
		both the Guidelines and Standards for Cost	incorporated into the Guidelines and Standards for
		Recovery to match what is found in the	Cost Recovery, with minor modifications.
		Collections Reporting Template Glossary for	, , , , , , , , , , , , , , , , , , ,
		consistency between documents.	
		The "Adjustments" definition should not	A civil assessment is not an adjustment and
		specifically exclude the imposition civil	should be reported as part of the value of the
		assessment. An account may become	delinquent case, in column C.
		delinquent but not have the late penalties	
		including civil assessment, security fee, and	The civil assessment should be reported in column
		DMV added until later in the delinquency	C as part of the value of the case regardless of

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			collection process. The addition of these fees	when it was imposed by the court.
			are an adjustment to an account. Any reduction	
			or suspension, by the Court of civil assessment,	A civil assessment may only be reported in the
			would be included in the adjustments to the case	Adjustments column when it is a court-ordered
			and therefore the addition should be included as	reduction, suspension, alternative sentence, or
			well.	community service.
			Add the definition for "Enhanced Collections"	Agree. The suggested change has been
			found in the Guidelines and Standards for Cost	incorporated into the Collections Reporting
			Recovery to the Collections Reporting Template	Template, with minor modifications.
			Glossary for consistency between documents.	
6.	Superior Court of Los Angeles County	A	Collections Metrics:	The recommendations related to the collections
			As mentioned in prior Annual Financial Reports	metrics are being analyzed and will be presented
			(FY 2008-09 & FY2009-10), the methodology	to the courts' Chief Financial Officers Roundtable
			used to calculate the Gross Recovery and	and the Informal Collections Working Group for
			Success Rate appear to overstate the percentages of those rates. To illustrate, the	consideration. Resulting changes will be presented to the Judicial Council for approval.
			Gross Revenue reflects all revenue collected	to the Judicial Council for approval.
			from all inventory but is only compared against	
			the value of the cases established during the	
			current reporting period, not against the entire	
			inventory of accounts referred.	
			FTB Tax Intercept Program Row:	
			Rows 7, 27, 42, and 54 have been designed to	Revenues collected by the Franchise Tax Board's
			capture data specifically for FTB Court-Ordered	Interagency Intercept Collections (FTB-IIC)
			Debt program. LASC recommends adding a row	program are captured in row 9, column D.
			for FTB Tax-Intercept Program considering the	

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			FTB Tax Intercept Program is a component of Penal Code section 1463.007.	
			Number and Value of Cases Established: Proposed changes include deleting Columns D and P, "Debt Transfers", with that information being included (netted) in Columns C and O, "Value of Cases Established/Referred in Period". However, this change alters the meaning of those columns. That is, on the old template, the number and value of cases reflect a gross total of cases referred with the value of Debt Transfer listed in a separate column. However, on the new reporting template, because Debt Transfers are included, the Number and Value of Cases are a net total. This could be confusing to people when comparing previous reports to future reports because the meaning of those columns (gross vs. net) has changed.	Column D, Debt Transfers, was deleted at the request of some collection programs due to limitations in case management and accounting systems.
			To clarify the meaning of those columns, LASC recommends inserting the word "Net" for columns: B, C, N and O. I.e. "Net" Number of Cases Established /Referred in Period.	Agree. The Instructions section of the Collections Reporting Template has been revised to clarify where certain fees should be reported.
7.	California Revenue Officers Association (CROA)	AM	There is a revision related to the reporting of juvenile delinquency cases heard in juvenile	Agree. Juvenile delinquency case types should be reported in rows 3-9 of the Collections Reporting
	by Bruce Roberts		court. This revision proposes that these cases,	Template.

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		which currently are reported on rows 3-9,	
		"Fines, Fees, Forfeitures, Penalties", should	
		now be reported on rows 38-44, "Other Justice	
		Related Reimbursements". The intent of the	
		Collection Reporting Template, as required	
		under Penal Code § 1463.010, is to provide data	
		to the State Legislature regarding the status of	
		the collection of court-ordered debt. The State	
		Legislature has indicated their interest in both	
		adult and juvenile offenders in the establishment	
		of a task force under Penal Code § 1463.02,	
		which was created to evaluate court-ordered	
		debts imposed against "adult and juvenile"	
		offenders. Therefore, it appears that the State	
		Legislature does not wish to differentiate	
		between adult and juvenile cases of similar	
		nature. Revenues from juvenile fines are very	
		close to that of adult offenders in that, with few	
		differences, collections on juvenile delinquency	
		fines are distributed to the same recipient	
		entities as collections on adult fines. Therefore,	
		moving the reporting of these revenues does not	
		seem in line with the intent of the State	
		Legislature; these revenues should be	
		considered part of "Fines, Fees, Forfeitures, and	
		Penalties" and therefore, should be reported as	
		such. In addition, if this proposed change were	
		to be enacted, it would create undue hardship on	

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			those agencies that presently combine adult and	
			juvenile collections. These agencies would	
			need to program system changes to segregate	
			juvenile delinquency cases heard in juvenile	
			court from all other case types. For some, due	
			to system limitations, this simply may not be an	
			option. Therefore, due to the increased	
			workload this would impose and due to the fact	
			that this does not seem aligned with legislative	
			intent, we are requesting that juvenile	
			delinquency cases heard in juvenile court	
			continue to be reported in rows 3-9, "Fines,	
			Fees, Forfeitures, Penalties, and Assessments."	
			The Court Reporting Template states that Court-	Agree. The Instructions section of the Collections
			appointed Counsel fees are to be reported under	Reporting Template has been revised to clarify
			rows 38-44, "Victim Restitutions and Other	where certain fees should be reported.
			Justice Related Reimbursements". The Court	
			Reporting Template Instructions offer the	Fees related to court appointed public defenders
			example of "alternate public defender and	should be reported in rows 3-9.
			defense counsel fees" as fees that should be	
			reported under rows 38-44. However, there still	
			seems to be some confusion as to where on the	
			report fees related to the Public	
			Defender/Appointed Counsel should be	
			reported. Public Defender fees were	
			specifically referred to in the Legislative	
			Counsel's Digest for Assembly Bill No. 367	

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		(2007) as part of those fees to which the cost of	
		operating a comprehensive collection program	
		may be deducted under Penal Code § 1463.007.	
		As such, it seems appropriate that Public	
		Defender fees, along with their associated cost	
		of collection, should be reported under rows 3-	
		9, "Fines, Fees, Forfeitures, Penalties, and	
		Assessments". Therefore, we would appreciate	
		additional clarification as to which fees related	
		to Public Defender/Appointed Counsel should	
		be reported on rows 3-9 and which should be	
		reported on rows 38-44. We do not feel the	
		current instructions are clear enough to avoid	
		potential errors in reporting.	
		Finally, in the Collections Reporting Template	A civil assessment is not an adjustment and
		Glossary, the definition of "Adjustments"	should be reported as part of the <i>value</i> of the
		specifically excludes civil assessments;	delinquent case, in column C. The civil
		therefore, civil assessments are to be reported as	assessment should be reported in column C as part
		new referrals. This is extremely problematic.	of the value of the case regardless of when it was
		All existing cases are already included in an	imposed by the court.
		agency's receivables. Under the proposed	•
		definition of Adjustment, if you add a civil	A civil assessment may only be reported in the
		assessment to existing case, you will need to	Adjustments column if it results from a court-
		report the civil assessment as a new referral.	ordered reduction, suspension, alternative
		Doing so will require an agency to increase the	sentence, or community service.
		number of accounts in their receivables by one.	
		As a result, you now will have a single case	

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		listed twice in your receivables; this in and of	
		itself will be difficult to track. To make things	
		more complicated, as payments are made on this	
		case, you will need to track when the original	
		base amount is paid in full, which will allow	
		you to reduce your receivables by one case; but	
		you still will need to track the civil assessment.	
		Then, once the civil assessment is paid, you can	
		subtract the second case from your receivables.	
		To add further to the complications this	
		definition will create, if a civil assessment is	
		added to a case (thereby increasing your	
		receivables by one) and then is subsequently	
		waived, you will need to decrease your	
		receivables by one. As you can see, this change	
		will create a tremendous amount of tracking that	
		is not now required. This level of tracking is	
		simply not available with current system	
		capacity. There is no way to follow and keep	
		track of this kind of activity; it just isn't	
		feasible. Under current practices, when a civil	
		assessment is added to an existing case, the case	
		is already included in an agency's receivables	
		and the addition of the civil assessment is listed	
		as an increase adjustment. If that civil	
		assessment is subsequently waived, the waiver	
		of the civil assessment is listed as a decrease	
		adjustment. There is no impact to the number	

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		of cases in inventory (which is appropriate);	
		however, the total dollars outstanding are	
		appropriately updated. This provides for	
		accurate tracking of one's receivables and still	
		accurately reports the imposition/waiver of civil	
		assessments. This existing process is fairly easy	
		to track and most systems are able to account	
		for these changes under current guidelines.	
		Therefore, we request that civil assessments	
		continue to be treated simply as an "adjustment"	
		to an existing case, not a new referral.	
		Regarding the revisions to the Cost Recovery	Agree. The Guidelines and Standards for Cost
		Guidelines and Standards, below is our one area	Recovery have been changed to clarify when the
		of concern:	carryover of operating costs is allowed.
		Under "Distribution of Revenues", there is a	
		change regarding the carrying forward of	
		unrecovered costs. Currently, if an agency does	
		not have sufficient revenues to offset eligible	
		monthly operating costs, the agency may carry	
		the unrecovered costs forward until eligible	
		revenues are available to fully recover those	
		eligible costs. The proposed change states that	
		these unrecovered costs may only be carried	
		forward within the same fiscal year. While	
		there is no disagreement that there should be	
		some limit as to how long these costs may be	

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			carried forward, under the current	
			recommendation, if an agency had a situation	
			arise in May or June, they would have little to	
			no chance of recovering their costs. For	
			example, if a new collection program started	
			late in the fiscal year, they would need time to	
			recover their startup costs as we all know that it	
			takes time for a new program to increase	
			revenues to the point where it covers monthly	
			operating costs, let alone cover startup costs.	
			However, if they only had until the end of the	
			fiscal year, this new program would not have	
			the opportunity to recover their costs. The end	
			of the fiscal year seems a bit arbitrary and,	
			while we should impose some limitations on the	
			time it takes to recover costs, perhaps a more	
			appropriate control would be to set a limit on	
			the number of months an agency may take to	
			recover costs. We therefore recommend that the	
			time that one may carry forward unrecovered	
			costs be changed from the end of the fiscal year	
			to a period not to exceed 12 months from the	
			initial incident.	
8.	Orange County Superior Court	AM	The Superior Court of Orange County submitted	The recommendations related to the collections
			an e-mail and a letter providing	metrics are being analyzed and will be presented
			recommendations to revise the metrics used to	to the courts' Chief Financial Officers Roundtable
			measure Gross Recovery Rate and Success	and the Informal Collections Working Group for
			Rate. A teleconference was held with the CEO	consideration. Resulting changes will be presented

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		and CFO to discuss their recommendations.	to the Judicial Council for approval.
		The court agreed with the AOC's	
		recommendation to present the issue to the	
		Informal Collections Group and then survey all	
		58 courts and counties to determine their	
		reporting capabilities.	