Cow County Institute June 8, 2015 Hon. Sunshine Sykes Hon. Joanne Willis Newton

ICWA hot topics

- In re Abbigail A.
- In re Isaiah W.
- In re. Alexandria P.
 - C.F. v. Superior Court of Mendo
 - Oglala Sioux Tribe v. Van Hunnik
 - New BIA Guidelines
 - Proposed BIA regulations

In re. Abbigail A.

- Who is an Indian child?
- ICWA definition eligible & biological child of a member.
- Membership vs. enrollment.
- What best advances interests of ICWA & CallCWA?

• When is ICWA issue forfeited? • Parent didn't appeal finding that ICWA didn't apply; • Can the parent raise it after TPR almost a year later?

• Placement preferences • When tribe agrees with placement for foster care purposes can they object when it comes to permanency? • What is the significance of bonding and attachment?

C.F. v. Superior Court Active efforts = reasonable efforts What about WIC 361.7? New Guidelines & Regulations

Hunnik South Dakota class action case in federal court; Indian tribes and Indian parents challenging procedures for temporary removal hearings;

Federal Court held they violated ICWA and constitutional Due Process

requirements

Issued February 25, 2015 • Effective immediately • Guidelines are persuasive authority

Published March 20, 2015 Comment period ends May 19, 2015 Amend & supplement but do not revoke existing regulations Regulations when final are binding

Key areas – impact in CA Definitions: Active efforts – what's new? Parent Continued custody Imminent physical damage or harm

• Why are they necessary? • What is their goal? • How will they impact practice here in California

Key areas – impact in CA Definition – what's still not clear? Proceeding? – action? Hearing? Reason to believe vs. reason to know Membership vs. enrollment

Purpose & Interpretation • Guidelines & Regulations: • Uniform application in all states; Remedial legislation; Canons of construction – statutes enacted for the benefit of Indians are to be liberally construed to their benefit; Guidelines & Regulations • Application of ICWA

Application of ICWA Existing Indian Family Exception – rejected in Guidelines & regulations Response to Baby Veronica ICWA in delinquency cases Applying ICWA pending determination of child's status Voluntary proceedings

When? – as soon as contact with a family. So pre removal What? – not so clear what Who? – not so clear who

Notice • When? – • "reason to believe" or "reason to know"? • Every hearing or each "proceeding"? • Who – every tribe, or is that sorted out beforehand during "investigation"?

How - registered or certified mail?

Notice

"Reason to believe" vs. "reason to CIknow"

Guideline B.2

Proposed Regulation 23.107

Notice – new Guidelines and regulations

• Guideline B.6 – when an agency or court knows or has reason to know

Regulation 23.111 – when an agency or court knows or has reason to believe



Guidelines

Guidelines & Regs Guideline B.2(b)(2); Reg 23.107(b)(2)

If there is reason to believe the child is an Indian child, the court must confirm that the agency used-active-efforts-to-work with-all-tribes-ofwhich the child may be a member to verify whether the child is in fact a member or eligible for membership in any tribe.¶

Notice - new Guidelines and regulations

 Must send notice of each such "proceeding" Clincluding but not limited to:

Temporary custody hearing;

Removal or foster care placement;

Adoptive placement;

Termination of parental or custodial rights



Notice – new guidelines & regulations

Both say "registered" mail.

Regulation 23.11 still says certified mail.

Regulation 23.11 still says notice when court "knows or has reason to know"

Content, timing and method consistent with existing CA law

Jurisdiction & Transfer

State court must dismiss if tribe has exclusive jurisdiction, but how do you know?

What can and can't be considered on motion to transfer?

Juris – guidelines and regs

- Guideline B.5; Reg. 23.110

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Require court to make finding re. child's domicile & residence at outset of the case;

If on reservation where tribe exercises exclusive juris. dismiss

Inform tribal court

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Transfer - changes

- Guideline C.1 4; Reg. 23.115-118
- Request can be made at each "distinct proceeding"; at any stage
 - Good cause no longer consider proceeding "at advanced stage";
 - Court should notify tribal court of transfer request;
- Provided info and records upon transfer

Emergency Removal Guidelines & Regs.

- Guideline B.8; Reg. 23.113
- Only to prevent "imminent physical damage or harm";

 Must be as short as possible;
 - Must continually assess & have hearings on whether still necessary;
 - Must treat child as Indian child if "reason to believe"
- Petition must include affidavit with detailed information
 - Can't generally last more than 30 days without ICWA compliant hearing including QEW testimony

Active Efforts – Guidelines and Regs.

- More than reasonable efforts;
- Guidelines (but not regs.) can't bypass
- Must begin at first contact with family
- 15 specific examples of what constitute active efforts
- See guideline A.2 definition of active efforts & B.1. Reg. 23.2 definition and 23.105.



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What's changed? What's required? Who can be qualified?

QEW – Guidelines & Regs

• Guideline D.4; Reg. 23.122

Must have specific knowledge of the Indian tribe's culture and customs;

Descending order of preference in who can serve.



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Placement preferences

- What's new?
- When do they apply?
- How often do we revisit?
- Every "proceeding"?

Placement Prefs - Guidelines & Regs.				
Guideline F.1-4;	Reg 23.128-131			
Must follow placemen	t prefs specified by tribe;			
To deviate must demo	onstrate diligent search ng evidence;			
Good cause to deviate bonding; does not inc because legal presum	lude "best interest"			
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