S259954

IN THE SUPREME COURT OF THE STATE OF CALIFORNIA

In re WILLIAM MILTON,

Petitioner,

On Habeas Corpus.

Supreme Court
Case No.

Court of Appeal
Case No.
B297354

Los Angeles
Superior Court
Case No.
TA039953

A Petition for Review After the Published Decision of the Court of Appeal, Second District, Division Seven, Denying a Petition for Writ of Habeas Corpus from a Judgment of the Superior Court of the State of California for the County of Los Angeles, the Honorable Ronald Slick, Judge Presiding

PETITION FOR REVIEW

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PETITION FOR REVIEW

TO THE HONORABLE TANI GORRE CANTIL-SAKAUYE, CHIEF JUSTICE, AND THE HONORABLE ASSOCIATE JUSTICES OF THE SUPREME COURT OF THE STATE OF CALIFORNIA:

Pursuant to rule 8.500(a)(1) of the California Rules of Court, petitioner William Milton respectfully requests this Court review the published decision of the Court of Appeal, Second Appellate District, Division Seven, which denied Milton's petition for writ of habeas corpus, following the issuance by this Court of an order to show cause returnable before the Court of Appeal. The Court of Appeal's opinion was filed on December 3, 2019. (Exh. A.) A petition for rehearing was filed and subsequently denied on December 11, 2019. (Exh. B.)

Review is sought pursuant to California Rules of Court rule 8.500(b)(1) to settle an important question of law and provide uniformity of decision.

QUESTION PRESENTED FOR REVIEW

Is petitioner entitled to relief under *People v. Gallardo* (2017) 4 Cal.5th 120 (*Gallardo*) and does *Gallardo* apply retroactively on habeas corpus to final judgments of conviction?

NECESSITY FOR REVIEW

The issue before this Court is whether its landmark decision in *Gallardo* applies retroactively to cases that were final when it was decided, and under what circumstances retroactivity applies. Based on four related grounds outlined below and discussed in detail in the brief in support of review, the answer must be that *Gallardo* applies retroactively. By altering, on constitutional grounds, the class of people who may be subject to increased punishment based on prior convictions, *Gallardo* controls the outcome of these cases. Thus, retroactive application is necessary to carry out this Court's ruling.

In *Gallardo*, this Court overruled precedent and held that, when determining whether a prior conviction qualifies as a strike under the Three Strikes Law, "[t]he trial court's role is limited to determining the facts that were necessarily found in the course of entering the conviction." (*Gallardo*, supra, 4 Cal.5th at p.at p. 134.) Accordingly, "the court may not rely on its own independent review of record evidence to determine what conduct 'realistically' led to the defendant's conviction." (*Gallardo*, supra, 4 Cal.5th at p. 124, emphasis added.) The change in law was based on the United States Supreme Court's discussion of relevant Sixth

Amendment principles in *Descamps v. United States* (2013) 570 U.S. 254 (*Descamps*).

Milton was sentenced in 1999 under the Three Strikes Law (Pen. Code, §§ 667, subds. (b)-(i), 1192.7. subd. (c)) based on two Illinois robbery convictions and received five additional years for a prior serious felony conviction (§ 667, subd. (a)). (Exh. A, p. 5.)

At the sentencing hearing, the prosecutor conceded that robbery in Illinois does not require specific intent to permanently deprive the victim of property as required for California robbery,² such that Milton's prior convictions would not by themselves qualify as strikes. (Exh. A, pp. 4-5.)

Instead, the prosecutor argued the trial court could review the entire record of conviction from the Illinois robbery priors to determine whether Milton used a gun in the prior robberies, which would cause the prior convictions to be strikes. (Exh. A, pp. 4-5; see § 1192.7, subd. (c)(8).) The trial court did so – relying on a handwritten note in one case and the prior prosecutor's assertions in the other – and found the prior convictions qualified. (Exh. A, pp. 3, 5.)

As respondent conceded, this was error under *Gallardo* because the court relied on the prior records to make factual determinations about the underlying conduct in order to find that Milton's prior convictions qualified as strikes. (Exh. A, pp. 11-12.)

¹ Subsequent undesignated statutory references are to the Penal Code.

² See *People v. Banks* (Ill. 1979) 388 N.E.2d 1244 [75 Ill.2d 383, 382]; *People v. Mora and Rangel* (2018) 5 Cal.5th 442, 489.

The Court of Appeal found, however, that *Gallardo* is not retroactive. Respectfully, the Court of Appeal erred in this conclusion. *Gallardo* is retroactive for four reasons.

Under the federal test for retroactivity set forth in *Teague* v. Lane (1989) 489 U.S. 288 (*Teague*), *Gallardo* is retroactive as the change in law is substantive in nature. By limiting the imposition of an increased sentence to circumstances where the convictions themselves, rather than the underlying conduct, supports the increased sentence, *Gallardo* is substantive because it "alter[ed] 'the range of conduct or the class of persons that the law punishes.' [Citation.] " (*Welch v. United States* (2016) ____ U.S. ___ [136 S.Ct. 1257, 1264-1265] (*Welch*).) Alternatively, under *Teague*, *Gallardo* is retroactive as the change in law was a watershed rule of criminal procedure: It prevents an impermissibly large risk of an inaccurate conviction and "alter[s] our understanding of the bedrock procedural elements essential to the fairness of a proceeding." (*Whorton v. Bockting* (2007) 549 U.S. 406, 418 (*Whorton*).)

Under the state test for retroactivity, "[t]he overwhelming concern of ... retroactivity ... [is the] test of the integrity of the judicial process." (In re Johnson (1970) 3 C.3d 404, 416 (Johnson).) "Decisions have generally been made fully retroactive only where the right vindicated is one which is essential to the integrity of the fact-finding process. On the other hand, retroactivity is not customarily required when the interest to be vindicated is one which is merely collateral to a fair determination of guilt or innocence. [Citation.]" (In re Joe R.

(1980) 27 Cal.3d 496, 511.) By precluding sentencing courts from relying on court records extraneous to the convictions themselves, *Gallardo* vindicated a right "essential to the integrity of the fact-finding process." (*Ibid.*) Because, under *Gallardo*, Milton is factually innocent of the allegation that he suffered prior strikes or serious felonies, *Gallardo* is not "merely collateral to a determination of guilt or innocence." (*Ibid.*)

Under another state test for retroactivity, if an original decision dictated a subsequent decision, and if the original decision was decided before petitioner's case was final, then petitioner is entitled to the retroactive benefit of the subsequent decision. (In re Gomez (2009) 45 Cal.4th 650, 660 (Gomez).) Here, Gallardo and Descamps were derivative of Taylor v. United States (1990) 495 U.S. 575 (Taylor) and Apprendi v. New Jersey (2000) 530 U.S. 466, 490 (Apprendi), which limited a court's role to determining the fact of a prior conviction. Because Taylor and Apprendi were both decided before Milton's case became final, Milton is entitled to the retroactive benefit of the subsequent decisions in Gallardo and Descamps.

Lastly, because there is now a defect in the proof of the prior conviction, the original sentence was unauthorized, and an unauthorized sentence may be corrected at anytime. (*United States v. Johnson* (1982) 457 U.S. 537, 550; *People v. Scott* (1994) 9 Cal.4th 331, 354-355 (*Scott*).)

The constitutional stakes at issue here are substantial.

Gallardo's ruling protects a defendant's Sixth Amendment right to have a jury determine the necessary facts of a conviction in a

proceeding with all the guarantees of federal due process; it does so by requiring that the use of a prior conviction be limited to the use of the necessary facts found by the prior jury at trial or admitted by the defendant at the prior plea proceeding. (Gallardo, supra, 4 Cal.5th at p. 124.) It further protects a defendant's right to notice of the charges – in accordance with Fourteenth Amendment due process principles and the Sixth Amendment – by preventing a sentencing court from increasing punishment in reliance on prior underlying conduct that was not included in the charges themselves in the prior proceeding. (See Gallardo, supra, 4 Cal.5th at p. 124.) Because Gallardo vindicates these fundamental rights integral to increased sentences based on prior convictions, Gallardo must be retroactively applied to Milton and those similarly situated.

Accordingly, review is necessary to settle an important question of law and provide uniformity of decision.

STATEMENT OF THE CASE

A jury convicted Milton of robbery (§ 211). (Exh. 1,3 p. 5.) At a bifurcated hearing, Milton admitted two prior Illinois convictions, but argued the prior convictions were not serious or violent felonies for purposes of the Three Strikes Law. (Exh. 1, p. 5.)

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³ Numbered exhibits reference exhibits attached to Milton's traverse; alphabetized exhibits reference exhibits attached to the instant petition for review.

One Illinois conviction was for robbery (Ill. Rev. Stats., ch. 38, § 18-14) and the second Illinois conviction was for armed robbery (Ill. Rev. Stats., ch. 38, § 18-2(a)). (Exh. 3, p. 19.) Milton had pled guilty to the simple robbery charge and been convicted by a jury of armed robbery. (Exh. A, p. 3.)

The prosecution conceded the elements of robbery in Illinois did not establish robbery in California because robbery in Illinois does not require a specific intent to permanently deprive the victim of the property. (Exh. 6, pp. 36-37.) Instead, the prosecution argued the court was entitled, pursuant to *People v*. *Guerrero* (1988) 44 Cal.3d 343 (*Guerrero*), to consider the record of conviction to determine if Milton used a gun in the prior robberies. (Exh. 6, pp. 37-38.) Use of the gun, according to the prosecutor, would qualify the offenses as strikees ⁵ under section 1192.7, which defines a serious felony as "any felony in which the defendant personally uses a firearm" or "a dangerous or deadly weapon." (Exh. 6, pp. 37-38; see § 1192.7, subds. (c)(8), (c)(23).)

The sentencing court then looked "beyond the court record to ... determine what really happened" and concluded "that the defendant used a gun in both ... prior robberies." (Exh. A, p. 5.) For the simple robbery charge, the court relied on a handwritten note in the information from the prior case. (Exh. A, p. 3.) For the armed robbery charge, the court relied on the prosecutor's

⁴ The Illinois Revised Statutes are no longer the current law in Illinois. A copy of the former relevant statutes was provided in Exhibit 2.

⁵ Armed robbery in Illinois only requires possession of a gun, not use of a gun. (Exh. 2.)

description of the offense at the prior plea hearing in addition to the stipulated facts. (Exh. A, p. 3.)

On April 26, 1999, Milton was sentenced under the Three Strikes Law to 25 years to life, plus five years for a prior serious felony conviction (§ 667, subd. (a)). (Exh. 8, p. 64; Exh. 9, p. 68.)

On appeal, the Court of Appeal affirmed the judgment. (Exh. 1, p. 14.) It determined the sentencing "court properly found two 'California' serious felony convictions. The court was entitled to look at the entire record of conviction to determine the substance of the foreign convictions. [Citations.] The abstract of judgment, the stipulated facts of the offense in question and the Illinois court's sentencing comments show [Milton] obtained the proceeds of both robberies by pointing and threatening the victims with a handgun." (Exh. 1 at p. 10.) A petition for review was denied on July 19, 2000. (Exh. 10.)

On December 29, 2017, Milton filed the instant petition for writ of habeas corpus in this Court. On May 1, 2019, this Court issued an order to show cause, returnable before the Court of Appeal, "why petitioner is not entitled to relief pursuant to [Gallardo], and why Gallardo should not apply retroactively on habeas corpus to final judgments of conviction." The Court of Appeal denied the petition upon determining Gallardo does not apply retroactively. (Exh. A, pp. 12, 31.)

ARGUMENT

I. Milton Is Entitled to Relief Under Gallardo

A. Applicable Law

The Three Strikes Law provides for increased sentences where a person convicted of a felony has a prior conviction that qualifies as a serious or violent felony. (§ 667, subds. (b)-(i).) An out-of-jurisdiction prior conviction may be used as a strike when "the prior conviction in the other jurisdiction is for an offense that includes all of the elements of a particular violent felony as defined in subdivision (c) of Section 667.5 or serious felony as defined in subdivision (c) of Section 1192.7." (§ 667, subd. (d)(2).) The prosecution has the burden of proving elements of a prior conviction beyond a reasonable doubt. (*People v. Delgado* (2008) 43 Cal.4th 1059, 1065.) A California conviction of robbery qualifies as a prior strike. (§ 1192.7, subd. (c)(1)(19).)

At the time of Milton's sentencing, California jurisprudence permitted sentencing courts to review the entire record of conviction to determine whether an out-of-state conviction qualified as a prior strike. (*Guerrero*, *supra*, 44 Cal.3d at p. 345.) In *People v. McGee* (2006) 38 Cal.4th 682 (*McGee*), this Court held a sentencing court, rather than a jury, could make that determination. (*Id.* at p. 686.)

In *Descamps*, the United States Supreme Court considered Sixth Amendment principles and held, under the "categorical approach," a sentencing court may not consider conduct underlying the prior conviction, but may only consider the

elements of the prior conviction to determine whether the prior conviction may be used to increase a defendant's sentence. (*Descamps*, *supra*, 570 U.S. at pp. 261, 269-270.) The out-of-jurisdiction prior offense may only be used to increase a sentence if the out-of-jurisdiction offense elements are the equivalent of or narrower than the offense elements in the sentencing jurisdiction. (*Id.* at p. 276.)

A narrow exception, termed the "modified categorical approach," applies when the prior conviction has "divisible" or "alternative" elements, in which case the court may consider a limited set of documents to determine which version of the offense the defendant was convicted of. (*Descamps*, *supra*, 570 U.S. at p. 257.)

In *Descamps*, the court considered whether a guilty plea to burglary in California (§ 459) qualified as a prior violent felony under the Armed Career Criminal Act ("ACCA") (18 U.S.C. § 924, subd. (e)). Because the California statute for burglary, which does *not* require an unlawful entry, is broader than the generic crime under the ACCA, a conviction under the California statute "cannot count as an ACCA predicate, *even if* the defendant actually committed the offense in its generic form." (*Id.* at p. 260, emphasis added.) "The key ... is elements, not facts." (*Ibid.*, emphasis added.) Thus, in the case before it, "review of the plea colloquy or other approved extra-statutory documents" was not authorized because the California statute for burglary was broader than the generic offense of burglary under the ACCA. (*Id.* at p. 265.)

Subsequently, in *Mathis v. United States* (2016) __ U.S. __ [136 S.Ct. 2243, 2248] (*Mathis*), the United States Supreme Court reaffirmed *Descamps*'s holding "that the prior crime qualifies as an ACCA predicate if, but only if, its elements are the same as, or narrower than, those of the generic offense." (*Id.* at p. 2247.) A sentencing court "can do no more, consistent with the Sixth Amendment, then determine what crime with what elements, the defendant was convicted of." (*Id.* at p. 2252, citing *Apprendi*, *supra*, 530 U.S. at p. 490.)

In its watershed 2017 opinion in Gallardo, this Court aligned itself with the United States Supreme Court's application of Sixth Amendment principles to prior convictions in *Descamps* and Mathis. Gallardo explained, "The Sixth Amendment contemplates that a jury – not a sentencing court – will find such facts, unanimously and beyond a reasonable doubt. And the only facts the court can be sure the jury so found are those constituting elements of the offense – as distinct from amplifying but legally extraneous circumstances." (Gallardo, supra, 4 Cal.5th at p. 133, quoting Descamps, supra, 570 U.S. at pp. 269-270.) Thus, "the court may *not* rely on its own independent review of record evidence to determine what conduct 'realistically' led to the defendant's conviction." (Gallardo, supra, 4 Cal.5th at p. 124, emphasis added.) Gallardo also held a jury, just as a judge, would be limited to the prior conviction itself in determining if it qualifies as a strike. (*Id.* at pp. 138-139.)

Thus, *Gallardo* overruled the prior precedent set forth in *Guerrero* and *McGee*. (*Gallardo*, *supra*, 4 Cal.5th at p. 129.)

B. Respondent Conceded That, Under *Gallardo*, Milton Is Entitled to Relief

Here, respondent "concede[d] the trial court in this case erred in relying on its review of the record of the proceedings in Milton's two Illinois felony cases to find Milton used a gun in the commission of those felonies, a finding the trial court used to increase Milton's sentence under the Three Strikes Law." (Exh. A, pp. 11-12.)

Yet the Court of Appeal held the sentencing court could still find Milton used a gun in the prior offenses (Exh. A, pp. 22, 29-30) even though Milton was never even charged with use of a gun in the prior proceedings.

Under *Gallardo* and *Descamps*, the court is precluded from reviewing the record to determine what conduct realistically led to Milton's prior convictions. (*Descamps*, *supra*, 570 U.S. at p. 258; *Gallardo*, *supra*, 4 Cal.5th at p. 124.) Because the prior convictions themselves do not qualify as serious felonies or strikes, Milton is entitled to relief under *Gallardo* and *Descamps* if these cases apply retroactively to him.

II. Descamps and Gallardo Apply Retroactively to Cases That Were Final on Appeal

Descamps and Gallardo apply to petitioner's long-final conviction and sentence for four reasons: (1) They are retroactive under the federal standard in Teague; (2) They are retroactive under the state standard in Johnson; (3) They are retroactive under the state standard in Gomez; (4) The original sentence must now be deemed unauthorized and an unauthorized sentence can be corrected at any time.

Whether *Gallardo* and *Descamps* apply retroactively is reviewed de novo. (*In re Serrano* (1995) 10 Cal.4th 447, 457.)

A. Federal Retroactivity

1. The Test Under Teague

Under *Teague*'s federal standard for retroactivity, new substantive rules of criminal law are fully retroactive, whereas procedural rules are not fully retroactive, unless the procedural rule was a watershed rule of criminal procedure. (*Montgomery v. Louisiana* (2016) __ U.S. __ [136 S.Ct 718, 728] (*Montgomery*); *Teague, supra*, 489 U.S. at p. 311.)

A "substantive constitutional rule" is one that "alter[s] 'the range of conduct or the class of persons that the law punishes.' ... Procedural rules, by contrast, 'regulate only the *manner of determining* the defendant's culpability.'" (Welch, supra, 136 S.Ct. at pp. 1264-1265, quoting Schriro v. Summerlin (2004) 542 U.S. 348, 353 (Schriro).)

A procedural rule may still be retroactive, however, if it qualifies as a watershed rule of criminal procedure by being necessary to prevent an impermissibly large risk of an inaccurate conviction and "alter[ing] our understanding of the bedrock procedural elements essential to the fairness of a proceeding." (Whorton, supra, 549 U.S. at p. 418.)

The Court of Appeal here found *Gallardo*'s change in law was procedural, and not a watershed rule of criminal procedure, such that it was not entitled to retroactive effect. (Exh. A, pp. 18-26.) Respectfully, the Court of Appeal was incorrect.

2. Gallardo Is a Substantive Rule Because It Prohibits Punishment for a Class of Defendants and Controls the Outcome of the Case

By limiting the imposition of an increased sentence to circumstances where the convictions themselves, rather than the underlying conduct, support the increased sentence, *Gallardo* is substantive because it "alter[ed] 'the range of conduct or the class of persons that the law punishes.' [Citation.]" (*Welch*, *supra*, 136 S.Ct. at p. 1260.)

"[W]hen a new substantive constitutional law controls the outcome of a case, the Constitution requires state collateral review courts to give retroactive effect to that rule." (Montgomery, supra, 136 S.Ct. at p. 729.).) Montgomery held the rule announced in Miller v. Alabama (2012) 567 U.S. 460 – mandatory life-without-parole sentences for juveniles are unconstitutional –

was a substantive rule of law requiring retroactive application to cases on collateral review. (*Id.* at p. 736.)

This Court has explained retroactivity under the federal test depends upon the "practical result" of the change in law. (People v. Trujeque (2015) 61 Cal.4th 227, 251 (Trujeque).) If the rule prevents someone in the position of the defendant from being subject to a particular punishment, it is substantive and must be applied retroactively regardless of whether the defendant's conviction is final or not. (Id. at p. 251.)

In *Trujeque*, the defendant was convicted of capital murder. (Trujeque, supra, 61 Cal.4th at p. 235.) A prior conviction of second-degree murder was charged as a special circumstance. (*Ibid.*) After defendant's prior second-degree murder conviction became final, the United States Supreme Court in Breed v. Jones (1975) 421 U.S. 519 "held that an adult prosecution after a juvenile adjudication for the same offense violates double jeopardy." (Trujeque, supra, 61 Cal.4th at p. 245.) This Court determined that, under *Teague*, "Breed's double jeopardy rule [was] more substantive than procedural because without the rule's retroactive application, a defendant would otherwise 'face[] a punishment that the law cannot impose upon him." (Id. at p. 251, quoting Schriro, supra, 542 U.S. at pp. 351-352.) Because the prior second-degree murder conviction was obtained in violation of Breed, it was struck. (Trujeque, supra, 61 Cal.4th at pp. 252-253.)

Here, *Gallardo* and *Descamps* prohibit the use of a prior conviction to increase punishment in a new proceeding unless the

prior conviction itself supports the increased punishment. The change in law is determinative of the lawfulness of the incarceration, as the practical result is that the prior strikes and prior serious felony must be struck. Like in *Trujeque*, Milton now "face[s] a punishment that the law cannot impose upon him." (*Trujeque*, *supra*, 61 Cal.4th at p. 251, citation omitted.)

The Court of Appeal erred in finding *Trujeque* distinguishable. It found "[i]n contrast [to *Trujeque*], *Gallardo* did not alter the scope or applicability of section 1192.7, subdivision (c)(8) or the three strikes law." (Exh. A, p. 21.) Respectfully, this is erroneous. Under *Gallardo*, the only question is whether Milton's prior conviction *in itself* – not the underlying conduct – supported a strike finding. (*Gallardo*, *supra*, 4 Cal.5th at p. 124.)

Montgomery also explained that while "[t]here are instances in which a substantive change in law must be attended by a procedure that enables a prisoner to show that he falls within the category of persons whom the law may no longer punish," "[t]hose procedural requirements do not, of course, transform substantive rules into procedural ones." (Montgomery, supra, 136 S.Ct. at p. 735.) Analogously, while Gallardo certainly has a procedural component, the crux of Gallardo is that prior convictions may not be used to increase a sentence where the conviction itself does not support increasing the sentence. (Gallardo, supra, 4 Cal.5th at pp. 132-133.)

3. Alternatively, *Gallardo* Announced a New Watershed Rule of Criminal Procedure

Alternatively, *Gallardo* is retroactive as it is a watershed rule of criminal procedure. (See *Teague*, *supra*, 489 U.S. at p. 311.) To qualify as watershed, a new rule (1) must be necessary to prevent an impermissibly large risk of an inaccurate conviction; and (2) "must alter our understanding of the bedrock procedural elements essential to the fairness of a proceeding." (*Whorton*, *supra*, 549 U.S. at p. 418.)

The rule of *Gallardo* and *Descamps* meets both requirements. For the first requirement, the prior strike findings are unreliable as they are based on portions of the record beyond the conviction itself. The *Gallardo* rule thus prevents an impermissibly large risk of such inaccurate convictions.

(Whorton, supra, 549 U.S. at p. 418.)

For the second requirement, *Gallardo* "alter[s] our understanding of the bedrock procedural elements essential to the fairness of the proceeding." (*Whorton*, *supra*, 549 U.S. at p. 418.) *Gallardo* acknowledges the Sixth Amendment prohibits judicial factfinding that goes beyond recognizing a prior conviction. (*Gallardo*, *supra*, 4 Cal.5th at p. 134.)

Accordingly, *Gallardo* protects the accused against imposition of enhanced punishment based on facts about which a defendant never received notice he would need to contest, consistent with a defendant's constitutional rights to a jury trial and notice of the charges.

4. The Court of Appeal Erroneously Determined That Conduct Underlying the Conviction Could Still Be Used to Support a Finding of a Strike

Underlying the Court of Appeal's conclusion that *Gallardo* was merely procedural was the court's puzzling conclusion that a sentencing court could still find Milton used a gun in the prior offenses (Exh. A, p. 22), *even though Milton was never charged with use of a gun*.

As *Gallardo* explained, a "court may not rely on its own independent review of record evidence to determine what conduct 'realistically' led to the defendant's conviction." (*Gallardo*, *supra*, 4 Cal.5th at p. 124.) "'[T]he only facts the court can be sure the jury ... found are those constituting elements of the offense – as distinct from amplifying but legally extraneous circumstances.'" (*Id.* at p. 133, quoting *Descamps*, *supra*, 570 U.S. at p. 269.)

Descamps also specifically rejected the idea a court could review a plea colloquy or record to determine what other facts were admitted or found. (Descamps, supra, 570 U.S. at p. 270.) Rather, a court may only "compare the elements of the crime of conviction ... with the elements of the generic crime." (Id. at p. 254, emphasis added; see Mathis, supra, 136 S.Ct. 2243 [A sentencing court "focus[es] solely on ... the elements of the crime of conviction"].)

Part of the rationale for this elements-centric approach is that "[a] defendant, after all, has little incentive to contest facts that are not elements of the charged offense – and may have good reason not to. At trial, extraneous facts and arguments may confuse the jury And during plea hearings, the defendant may not wish to irk the prosecutor or court by squabbling about superfluous factual allegations." (*Descamps*, *supra*, 570 U.S. at p. 271.)

Indeed, it is fundamentally unfair to defendants to look beyond the elements of the prior conviction. As *Taylor* noted, "in cases where the defendant pleaded guilty, there often is no record of the underlying facts. Even if the Government were able to prove those facts, if a guilty plea to a lesser, nonburglary offense was the result of a plea bargain, it would seem unfair to impose a sentence enhancement as if the defendant had pleaded guilty to burglary." (*Taylor*, *supra*, 495 U.S. at pp. 601-602.)

Moreover, an elements-centric approach *prevents* courts from "hav[ing] to expend resources examining (often aged) documents for evidence that a defendant admitted in a plea colloquy, or a prosecutor showed, facts that, although unnecessary to the crime of conviction, satisfy an element of the relevant generic offense." (*Descamps*, *supra*, 570 U.S. at p. 270.)

Furthermore, the Penal Code already limits the findings on prior out-of-state offenses to the elements. Both section 667 and section 1170.12 include the following language applicable to the Three Strikes Law:

A prior conviction in another jurisdiction for an offense that, if committed in California, is punishable by imprisonment in the state prison constitutes a prior conviction of a particular serious or violent felony if the prior conviction in the other jurisdiction

is for an offense that includes **all of the elements** of a particular violent felony as defined in subdivision (c) of Section 667.5 or serious felony as defined in subdivision (c) of Section 1192.7.

(§ 667, subd. (d)(2), emphasis added; see § 1170.12, subd. (b)(2); see also § 667, subd. (a).)

While *Gallardo* allowed for a limited remand, the remand was only to determine which of the *divisible* offenses of aggravated assault – use of force or use of a deadly weapon – the defendant's conviction encompassed. (*Gallardo*, *supra*, 4 Cal.5th at pp. 136-138.)

Accordingly, under *Gallardo* and *Descamps*, if Milton was not charged with use of a gun, the conviction in itself does not support a finding it was a strike. Allowing the sentencing court to make such a finding violates Milton's Sixth Amendment right to a jury trial and his right to notice of the charges under the Sixth Amendment and Fourteenth Amendment due process principles.

5. The Court of Appeal Erroneously
Concluded That the Connection Between
the Change in Law and Milton's Factual
Innocence of the Strike Allegation Was
Speculative

In finding *Gallardo* was procedural but not a watershed rule, the Court of Appeal indicated the change in law had only a "'speculative connection to innocence.' [Citation.]" (Exh. A, p. 18.)

Here, however, there is no speculation about factual innocence. Because the Illinois robberies are not themselves

strikes, and because no use of a firearm was charged or found true, the Illinois convictions *under no circumstances* qualify as strikes. There can be no question, under *Gallardo*, Milton is *factually innocent* of the strike allegations.

B. State Retroactivity Under Johnson

1. Gallardo Established a New Law

The first question for purposes of state retroactivity is whether "the decision establish[es] a new rule of law." (*People v. Guerra* (1984) 37 Cal.3d 385, 399.) *Gallardo* satisfies this threshold inquiry as it disapproved prior California Supreme Court law.⁶ (*Gallardo*, *supra*, 4 Cal.5th at p. 125; Exh. A, p. 27.)

2. The State Test for Retroactivity

In *Johnson*, this Court described the test to be used to determine retroactive application in which the court weighs three factors: "'"(a) the purpose to be served by the new standards, (b) the extent of the reliance by law enforcement authorities on the old standards, and (c) the effect on the administration of justice of

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⁶ While *Gallardo* resulted in a new law under California authority, *Descamps* and *Gallardo* did not result in new law under United States Supreme Court authority as they merely applied prior case law. (See Argument II.C, *post.*)

a retroactive application of the new standards." '" (Johnson, supra, 3 Cal.3d. at p. 410, quoting Desist v. United States (1969) 394 U.S. 244, 249.)

Johnson held that, where subsequent changes in the law offer a complete constitutional defense to a prior conviction used to increase a sentence, that prior conviction could be attacked in a habeas petition. (Johnson, supra, 3 Cal.3d 404 at p. 418.) The defendant in *Johnson* had been convicted of the federal crime of acquiring marijuana without paying the applicable tax. (Id. at p. 407.) Subsequent United States Supreme Court decisions established the Fifth Amendment's privilege against selfincrimination would have been a complete defense to the crime. (Id. at pp. 409-410.) After the defendant's conviction was used to increase his sentence in a subsequent state case, this Court found that "[i]f ... a conviction may be collaterally attacked because it is based on an unconstitutional statute, there is no reason to forbid such attacks when convictions are based upon statutes as to which the Constitution affords a complete defense." (*Id.* at p. 417.) Thus, the defendant was entitled on habeas review to the retroactive benefit of the subsequent United States Supreme Court decisions where those subsequent decisions offered a constitutional defense to the prior conviction. (*Id.* at p. 418.)

As *Johnson* explained, "[t]he overwhelming concern of ... retroactivity ... [is the] test of the integrity of the judicial process." (*Johnson*, *supra*, 3 Cal.3d at p. 416.)

⁷ The United States Supreme Court, however, has since rejected this three-factor test, at least for federal purposes. (*Teague*, *supra*, 489 U.S. at pp. 302-305.)

3. The Purpose to Be Served by the Change in Law

The fundamental purpose of *Descamps* and *Gallardo* is to promote reliable determinations of the defendant's guilt or innocence in committing a prior strike. Our federal constitution provides that the most reliable method of obtaining a conviction entails notice of the charges and a jury trial. (U.S. Const., 6th & 14th Amends.) Thus, where a factual allegation was *not* charged and *not* tried by a jury, that fact, under *Descamps* and *Gallardo*, may not be used to increase a sentence in a subsequent offense. The only thing that can be determined with reliability is the fact of the conviction itself. Even where a defendant enters a plea, the only things that can be determined with reliability are the elements of the crime, not the underlying facts that were never contested. (*Descamps*, *supra*, 570 U.S. at pp. 269-270.)

Again, part of the rationale for this elements-centric approach is that "[a] defendant ... has little incentive to contest facts that are not elements of the charged offense – and may have good reason not to." (*Descamps*, *supra*, 570 U.S. at p. 271.)

Moreover, it is fundamentally unfair to defendants to go beyond the elements of the prior conviction because when a defendant pleads guilty to a lesser offense in a prior conviction, the prosecution should not be able to rely on underlying conduct as if the defendant had pleaded guilty to a greater offense. (*Taylor*, *supra*, 495 U.S. at pp. 601-602.)

Just as in *Johnson*, where a collateral attack was permitted when a new interpretation of the federal constitution provided a

complete defense to a prior conviction, here, a collateral attack on the use of Milton's prior convictions must be permitted as the new interpretation of the federal constitution under *Gallardo* provides a complete defense to the use of the prior convictions as strikes. The sentencing court erroneously examined a handwritten note and assertions by the prior prosecutor to determine the prior convictions qualified as strikes. (Exh. A, p. 5.)

Analogous reasoning for retroactive application has been applied to long final convictions involving second-degree felony murder following this Court's decision in *People v. Chun* (2009) 45 Cal.4th 1172, which fully reinstated the "merger" bar for all assaultive felonious crimes. Because *Chun* "impact[ed] the reliability" of those murder convictions, it was applied retroactively. (*In re Lucero* (2011) 200 Cal.App.4th 38, 46; *In re Hansen* (2014) 227 Cal.App.4th 906, 917.)

People v. Mutch (1971) 4 Cal.3d 389, 395 is also illustrative. In Mutch, this Court found a change in the kidnapping law – now requiring substantial movement of the victim as opposed to any movement (People v. Daniels (1969) 71 Cal.2d 1119) – required retroactive application to final convictions because "when the statute is properly construed the evidence there introduced was insufficient to support the judgments." (Mutch, supra, 4 Cal.3d at p. 395.) Thus, "'what defendant did was never proscribed under section 209.' [Citation.]" (Id. at p. 396.) Noting the absence of "material dispute as to the facts," Mutch concluded that "[i]n such circumstances, it is settled that finality for purposes of appeal is no bar to relief, and that habeas corpus or other appropriate

extraordinary remedy will lie to rectify the error" (*Ibid*.)

The same principles must be applied here. Under a proper, constitutional interpretation of the recidivism statutes at issue, the Illinois robbery convictions, for which no use of a gun was alleged and found true, cannot be strikes. Like the petitioner in *Mutch*, who was factually innocent of kidnapping under a proper interpretation of section 209, Milton is factually innocent of the charged strikes. And like the petitioners in *Lucero* and *Hansen*, the new rule announced in *Gallardo* "impacts the reliability" of the fact-finding procedure used to find that petitioner's prior convictions were strikes.

The Court of Appeal's reliance on In re Thomas (2018) 30 Cal.App.5th 744 (Exh. A, p. 29) is misplaced, as *Thomas* is actually illustrative in its distinction from the present case. In Thomas, the Court of Appeal assessed retroactive application of People v. Sanchez (2016) 63 Cal.4th 665, 686, which limited an expert's use of out-of-court testimonial statements about casespecific facts to cases final on appeal. (Thomas, 30 Cal.App.5th at pp. 748-749.) Although *Thomas* concluded *Sanchez* "articulated a new rule related to the integrity of the fact-finding process which implicates questions of guilt and innocence," it ultimately determined "the connection between the Sanchez rule and avoiding wrongful convictions is significant, but not strong." (Id. at p. 765, fn. omitted.) Sanchez only involved one piece of evidence presented in a case. Thus, the facts provided by the excluded evidence in most instances could be established by alternative evidence. (Id. at pp. 765-766.) Under Gallardo and

Descamps, however, Milton's Illinois convictions are now legally insufficient to qualify as strikes.

Accordingly, the purpose of the change in law supports retroactive application.

4. The Extent of the Reliance on the Old Authorities by Law Enforcement

Application of the change in law here is limited to sentencing hearings where a prior conviction is used to increase the sentence and the prior conviction is not an enumerated State crime in section 1192.7, subdivision (c). Thus, this limited extent of the reliance on the old authorities by law enforcement supports retroactive application.

5. The Effect on the Administration of Justice of a Retroactive Application of the New Standards

The Court of Appeal found that applying *Gallardo* retroactively "would cause significant disruption by requiring courts to reopen countless cases, conduct new sentencing hearings, and locate records of proceedings conducted long ago to ascertain 'what facts were necessarily found or admitted in the prior proceeding.' [Citations.]" (Exh. A, p. 31.)

This reasoning, however, overlooks the fact that where the prior conviction did not consist of divisible offenses, a court would *not* need to review any extraneous documents from the prior conviction, but only the conviction itself.

Further, as noted previously, part of the rationale of the elements-centric approach is to *prevent* sentencing courts from "hav[ing] to expend resources examining (often aged) documents for evidence that a defendant admitted in a plea colloquy, or a prosecutor at trial, facts that, although unnecessary to the crime of conviction, satisfy an element of the relevant generic offense." (*Descamps*, *supra*, 570 U.S. at p. 270.)

Moreover, compared to retroactive application of *Sanchez*, which would result in an entirely new trial, retroactive application of *Gallardo* would only require a new sentencing hearing in limited circumstances.

Accordingly, retroactive application would not be significantly disruptive.

6. The Right Vindicated Is One Which Is Essential to the Integrity of the Fact-Finding Process

Again, "[t]he overwhelming concern of ... retroactivity ... [is the] test of the integrity of the judicial process." (*Johnson*, *supra*, 3 Cal.3d at p. 416.) "Decisions have generally been made fully retroactive only where the right vindicated is one which is essential to the integrity of the fact-finding process. On the other hand, retroactivity is not customarily required when the interest to be vindicated is one which is merely collateral to a fair determination of guilt or innocence. [Citation.]" (*In re Joe R.*, supra, 27 Cal.3d at p. 511; see *Thomas*, supra, 30 Cal.App.5th at p. 763 ["if a decision goes to the integrity of the factfinding

process [citation], or 'implicates questions of guilt and innocence' [citation], retroactivity is the norm"].)

Gallardo held "that defendant's constitutional right to a jury trial sweeps more broadly than our case law previously recognized." (Gallardo, supra, 4 Cal.5th at p. 138.) By holding that constitutional principles require only the prior conviction itself – and not the underlying conduct – can be relied upon to determine if a prior conviction may be used to increase a sentence, Descamps and Gallardo directly address the integrity of the factfinding process: "The Sixth Amendment contemplates that a jury – not a sentencing court – will find such facts, unanimously and beyond a reasonable doubt. And the only facts the court can be sure the jury so found are those constituting elements of the offense – as distinct from amplifying but legally extraneous circumstances." (Gallardo, supra, 4 Cal.5th at p. 133, quoting Descamps, supra, 570 U.S. at pp. 269-270.)

Under the Sixth and Fourteenth Amendments, therefore, Milton cannot be punished for the Illinois robberies where no use of a gun was alleged and found true.

Stated another way, under *Gallardo*, Milton is *factually innocent* of the allegation that his prior convictions in Illinois are serious felonies and strikes in California. Accordingly, the Court of Appeal erred in finding that *Gallardo* did not implicate Milton's guilt or innocence. (Exh. A, p. 30, fn. 11.)

The wrong here – permitting judicial factfinding of nonelemental facts – is one which fundamentally concerns the "integrity of the factfinding process" and is *not* "merely collateral

to a fair determination of guilt or innocence." (*Joe R.*, *supra*, 27 Cal.3d at p. 511.) Thus, *Gallardo* must be applied retroactively.

C. State Retroactivity Under Gomez

1. Test in Gomez

Additionally, a separate retroactivity analysis may be applied. *Gomez* described a *limited* expansion to the normal rule of finality: If an original decision dictated a subsequent decision, and if the original decision was decided before petitioner's case was final, then petitioner is entitled to the retroactive benefit of the subsequent decision.⁸ (*Gomez*, *supra*, 45 Cal.4th at p. 660.)

Here, because *Descamps* was derivative of *Apprendi* and *Taylor*, and because *Apprendi* and *Taylor* were decided prior to Milton's case becoming final, *Descamps* and *Gallardo* apply retroactively to Milton.

In *Gomez*, the defendant was sentenced shortly after the United States Supreme Court decided *Blakely v. Washington* (2004) 542 U.S. 296, which held that, under the Sixth Amendment, a judge could not rely on a fact not found true by a jury or admitted by the defendant to impose a sentence above the standard range. (*Gomez, supra*, 45 Cal.4th at p. 653.) After sentencing and after the defendant's case was final, the United States Supreme Court decided *Cunningham v. California* (2006) 546 U.S. 1169, in which the court held that "the Sixth

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⁸ *Gomez* recognized California courts are "free to give greater retroactive impact to a decision than the federal courts choose to give.' [Citation.]" (*Gomez, supra*, 45 Cal.4th at p. 655, fn. 3.)

Amendment rights to a jury trial and proof beyond a reasonable doubt apply to aggravating factors that make a defendant eligible for an upper term sentence under [California's determinate sentencing law]. [Citation.]" (Gomez, supra, 45 Cal.4th at p. 654.) Gomez then held that because the United States Supreme Court "would view the result in Cunningham not as new law, but as one dictated by Blakely [¶] ... Cunningham applied retroactively to any case in which the judgment was not final at the time the decision in Blakely was issued." (Id. at p. 660.)

The same reasoning applies here. *Descamps* recognized it was not breaking new ground; rather, it found prior "caselaw explaining the categorical approach and its 'modified' counterpart all but resolves this case." (*Descamps*, supra, 570 U.S. at p. 260.) Because the constitutional holdings in *Descamps* and *Mathis*, which are plainly the bases for *Gallardo*, did not themselves "break new ground," but were dictated by the combined impact of *Taylor* and *Apprendi* – which were decided prior to the finality of Milton's case – *Descamps* and *Gallardo* apply retroactively to Milton.

2. Descamps Was Derivative of Taylor

The beginning point of analysis in *Descamps* was *Taylor*: "*Taylor* adopted a 'formal categorical approach': Sentencing courts may 'look only to the statutory definitions' – *i.e.*, the elements – of a defendant's prior offenses, and *not* 'to the particular facts underlying those convictions.'" (*Descamps*, *supra*, 570 U.S. at p. 261, quoting *Taylor*, *supra*, 495 U.S. at p. 600,

italics in original.) As *Descamps* acknowledged, one of the grounds for the decision in *Taylor* was that the elements-centric approach "avoids the Sixth Amendment concerns that would arise from sentencing courts' making findings of fact that properly belong to juries." (*Descamps*, *supra*, 570 U.S. at p. 267; see *Taylor*, *supra*, 495 U.S. at p. 601 [categorical approach avoids findings by trial court which a defendant potentially "could . . . challenge . . . as abridging his right to a jury trial"].)

Thus, *Descamps* merely applied *Taylor* to find the sentencing court could not look beyond the elements of California burglary to determine if it qualified under the ACCA.

3. Descamps Was Derivative of Apprendi

In addition to *Taylor*, the second basis of the holding in *Descamps* was *Apprendi*. *Descamps* noted *Apprendi* had already held that "'[o]ther than the fact of a prior conviction, any fact that increases the penalty for a crime beyond the prescribed statutory maximum must be submitted to a jury, and proved beyond a reasonable doubt.'" (*Descamps*, *supra*, 570 U.S. at p. 269, quoting *Apprendi*, *supra*, 530 U.S. at p. 490.) Again, *Descamps* merely applied *Apprendi* to find the sentencing court could not look beyond the fact of the California burglary conviction to determine if it qualified under the ACCA.

4. Gallardo Was Derivative of Taylor and Apprendi

Gallardo too makes it clear the bases for its holding are Taylor and Apprendi. It cited Taylor as the origin of the Descamps's Sixth Amendment holding limiting proof of prior convictions to "the fact of the prior conviction and the statutory definition of the prior offense.'" (Gallardo, supra, 4 Cal.5th at p. 130, 135, quoting Taylor, supra, 495 U.S. at p. 602.) It also cited Apprendi as an origin of the jury trial principle precluding the court from determining underlying conduct of a prior conviction. (Gallardo, supra, 4 Cal.5th at p. 135, citing Apprendi, supra, 530 U.S. at p. 490.)

Although *Apprendi*'s landmark holding included an express exception for prior convictions, that exception was limited to "the *fact* of a prior conviction." (*Apprendi*, *supra*, 530 U.S. at p. 490, emphasis added.) It elaborated that any fact beyond the fact of the prior conviction "that increases the penalty for a crime beyond the prescribed statutory maximum must be submitted to a jury, and proved beyond a reasonable doubt." (*Apprendi*, *supra*, 530 U.S. at p. 490.) Because, as *Taylor* found, the fact of the prior conviction is limited to the statutory definition (*Taylor*, *supra*, 495 U.S. at p. 602), extraneous conduct underlying the conviction may not be considered. Thus, *Gallardo* merely applied the limitation developed by *Taylor* and *Apprendi*.

The Court of Appeal rejected petitioner's contention that Gallardo was dictated by Taylor, stating "Taylor involved statutory interpretation; it did not 'dictate' the result in *Gallardo*, which is based on Sixth Amendment principles." (Exh. A, p. 15.)

However, as *Descamps* explained, one of the grounds for the decision in *Taylor* was that the elements-centric approach "avoids the Sixth Amendment concerns that would arise from sentencing courts' making findings of fact that properly belonged to juries." (*Descamps*, *supra*, 570 U.S. at p. 267; see *Gallardo*, *supra*, 4 Cal.5th at p. 133.) Indeed, *Taylor* noted the categorical approach avoids findings by the trial court which a defendant potentially "could ... challenge ... as abridging his right to a jury trial." (*Taylor*, *supra*, 495 U.S. at p. 601; see Traverse, p. 42.)

Thus, the Court of Appeal's analysis that *Gallardo* was not dictated by *Taylor* because *Taylor* was based on statutory interpretation while *Gallardo* was based on Sixth Amendment principles overlooks *Taylor*'s consideration of Sixth Amendment principles.

Similarly, the Court of Appeal stated, "Apprendi, while providing the foundation for Gallardo, did not dictate the result in Gallardo, because Gallardo concerned the right to have a jury conduct factfinding under a sentencing statute aimed at recidivism." (Exh. A, p. 16.)

This distinction, however, overlooks the Sixth Amendment principles that informed *Apprendi* – the same principles that informed *Gallardo*. As *Apprendi* noted, "Other than the fact of a prior conviction, any fact that increases the penalty for a crime beyond the prescribed statutory maximum must be submitted to

a jury, and proved beyond a reasonable doubt." (*Apprendi*, *supra*, 530 U.S. at p. 490.)

Gallardo effectively applied this holding in finding that only the prior conviction itself, and not the underlying conduct, may be considered.

Thus, the state retroactivity analysis set forth in *Gomez* compels a conclusion that *Descamps* and *Gallardo* were "dictated" by *Apprendi* and *Taylor* in the same manner *Cunningham* was dictated by *Blakely*. Under *Gomez*, therefore, *Descamps* and *Gallardo* apply retroactively to any case in which judgment was not final at the time *Apprendi* and *Taylor* were issued.

D. The Increase in Milton's Maximum Sentence Was Unauthorized and Is Therefore Subject to Correction on Habeas

Under both state and federal law, an unauthorized sentence can be corrected at any time. (*United States v. Johnson, supra*, 457 U.S. at p. 550; *Scott, supra*, 9 Cal.4th at pp. 354-355.) A longstanding application of this rule permits granting habeas relief as to final convictions upon a showing a defendant is serving an unauthorized sentence. (*In re Harris* (1993) 5 Cal.4th 813, 838-839.) Thus, a writ of habeas corpus is appropriate "to review a claim that the sentencing court acted in excess of its jurisdiction by imposing a sentence on the petitioner longer than that permitted by law. [Citation.]" (*Id.* at p. 839.)

The Court of Appeal neglected to address this argument in its opinion, even after the failure to address it was noted in Milton's petition for rehearing. (Reh. Pet., pp. 4-5; see *People v*.

Kelly (2006) 40 Cal.4th 106, 123, 125 [a reviewing court is obligated to address each argument raised by an appellant and explain why each argument was rejected]; see Johnson v. Williams (2013) 568 U.S. 289, 300.)

The settled rule that an unauthorized sentence may be corrected at any time has been applied to situations akin to the present one, involving defects in the proof of prior conviction allegations, to permit challenges via habeas corpus. In an earlier Harris case, In re Harris (1989) 49 Cal.3d 131, this Court held "the requirement in section 667 that the predicate charges must have been 'brought and tried separately'" was not satisfied where two prior convictions had originally been commenced in a single felony complaint. (Id. at p. 136.) This Court held habeas corpus was a proper vehicle to challenge this error, notwithstanding the fact this issue had already been presented and rejected on direct appeal, by construing the imposed sentence as in excess of the court's jurisdiction or a misinterpretation of the law resulting in confinement beyond the maximum time allowed by law. (*Id.* at p. 134, fn. 2; see *In re Preston* (2009) 176 Cal.App.4th 1109, 1114 [defendant has right to argue on habeas after his conviction was final that the trial court exceeded its jurisdiction at sentencing].) The present case plainly fits within the unauthorized sentence exception to the rule precluding habeas relief on final judgments. By determining conduct underlying Milton's prior convictions, the sentencing court acted in excess of its jurisdiction as limited by the Sixth Amendment.

Moreover, petitioner's sentence was unauthorized pursuant to *Apprendi*, *supra*, 530 U.S. 466, which held the only fact not found true by a jury or admitted by a defendant that a judge could rely on to increase a sentence was "the *fact* of a prior conviction." (*Id*. at p. 490; see also *Almendarez-Torres v. United States* (1998) 523 U.S. 224, 226.) *Apprendi* was decided before Milton's case was final. Because, here, the sentencing court relied on the underlying conduct, the sentence was unauthorized.

Further, habeas relief is particularly appropriate where there is no "'material dispute as to the facts' [citation], or [where] the judgment may be corrected 'without the redetermination of any facts.' [Citation.]" (*Harris*, *supra*, 5 Cal.4th at p. 17.)

Accordingly, the unauthorized sentenced imposed in Milton's case may be corrected by a habeas petition.

CONCLUSION

For the foregoing reasons, petitioner submits that Descamps and Gallardo must apply retroactively to Milton's convictions. It is therefore respectfully requested that this Court grant review in the present case to settle this important question of law.

Respectfully submitted,

Date: January 3, 2020 /S/ BRAD KAISERMAN

BRAD KAISERMAN Attorney for Petitioner WILLIAM MILTON

CERTIFICATE OF COMPLIANCE

Counsel of Record hereby certifies that the memorandum accompanying the traverse uses 13-point sized text in Century Schoolbook font and contains approximately 8,397 words, including footnotes, which is less than the number of words permitted. (Cal. Rules of Court, rule 8.504(d)(1).) Counsel relied on the word count of the computer program used to prepare this brief.

Date: January 3, 2020 /S/ BRAD KAISERMAN

BRAD KAISERMAN Attorney for Petitioner WILLIAM MILTON

Exhibit A

CERTIFIED FOR PUBLICATION

IN THE COURT OF APPEAL OF THE STATE OF CALIFORNIA

SECOND APPELLATE DISTRICT COURT OF APPEAL - SECOND DIST.

DIVISION SEVEN

FILED
Dec 03, 2019

DANIEL P. POTTER, Clerk

In re

B297354

muribe Deputy Clerk

(Los Angeles County Super. Ct. No. TA039953)

WILLIAM MILTON,

on Habeas Corpus.

ORIGINAL PROCEEDINGS on petition for writ of habeas corpus. Petition denied.

Brad Kaiserman, under appointment by the Court of Appeal, for Petitioner.

Xavier Becerra, Attorney General, Gerald A. Engler, Chief Assistant Attorney General, Lance E. Winters, Senior Assistant Attorney General, Michael C. Keller, Acting Supervising Deputy Attorney General and Eric J. Kohm, Deputy Attorney General for Respondent.

INTRODUCTION

In 1999 a California jury convicted William Milton of second degree robbery. In a bifurcated proceeding, Milton admitted he had two prior felony convictions in Illinois. The court ruled the out-of-state convictions qualified as serious felonies for purposes of the three strikes law (Pen. Code, §§ 667, subds. (b)-(j), 1170.12). Milton appealed, this court affirmed, and the Supreme Court denied review.

Eighteen years after his conviction, Milton filed this petition for a writ of habeas corpus, contending he is entitled to resentencing under the California Supreme Court's decision in *People v. Gallardo* (2017) 4 Cal.5th 120 (*Gallardo*), which held a court considering whether to impose a sentence enhancement based on a prior conviction may not make factual findings about the defendant's conduct to impose the enhancement. Because *Gallardo* does not apply retroactively to Milton, whose conviction became final long ago, we deny the petition.

FACTUAL AND PROCEDURAL BACKGROUND

A. Milton Is Convicted of Simple Robbery and Armed Robbery in Illinois

Years before a jury in California convicted Milton of the robbery offense that gives rise to this petition, Milton was convicted of two crimes, simple robbery and armed robbery, in Illinois. The prosecution in the Illinois action alleged in an

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Statutory references are to the Penal Code.

information that on February 2, 1987 Milton committed simple robbery by taking a wallet and \$337 from his victim "by threatening the imminent use of force." Underneath this allegation in the information, a handwritten note stated, "Class II. [The victim] left [the market] after cashing his check. Stopped. Money demanded. [Defendant] had a gun. \$338. [Defendant] admitted to Wkgn PD he took money." The Illinois prosecution also alleged that on February 9, 1987 Milton committed armed robbery by taking \$40 from his victim, "while ar[med] with a dangerous weapon, a gun . . . by threatening the imminent use of force."

Milton pleaded guilty to the simple robbery charge, and an Illinois jury found Milton guilty of the armed robbery charge. The Illinois court held a combined sentencing hearing for the two convictions. For the armed robbery conviction, the Illinois prosecutor recounted the testimony of the victim as follows: "Mr. Milton got out of the car, pointed a gun at [the victim], and threatened him, forced him into the car where he was robbed of his goods." The court stated to Milton, "You used a gun You stopped the victim You forced this individual into the automobile." For the simple robbery conviction, the Illinois prosecutor stated Milton approached the victim "with a weapon, threaten[ed] him, and . . . [the victim] lost his entire paycheck . . . to Mr. Milton." The Illinois court stated it had received "stipulated facts" for the case, which "indicated that the victim . . . left the . . . [market] after cashing his check. He was stopped. Money was demanded from the victim by . . . Milton . . . who possessed a handgun. And the sum of three hundred thirtyeight dollars was taken from the victim "

Before the Illinois court pronounced sentence, the court reiterated Milton's use of a firearm: "In each of the two respective offenses you deliberately held a gun—a loaded gun—upon an individual. . . . I'm going to tell you that he who participates in an offense of violence against another with a gun is going to be punished. And the sentence I am going to give is for the purpose of punishment."

B. Milton Is Convicted of Robbery in California

On September 6, 1998 Milton committed another robbery, this time in California. Milton stopped a teenager on a street in Los Angeles at night and demanded money, "behaved as if he was armed with a weapon," and took money and a new pair of jeans. The victim identified Milton as the robber, and a police officer testified Milton admitted to the robbery. The jury found Milton guilty of second degree robbery. (*People v. Milton* (May 10, 2000, B131757) [nonpub. opn.].)

C. The Trial Court Sentences Milton in California

In a bifurcated proceeding Milton admitted he suffered two prior felony convictions in Illinois, one for armed robbery and one for simple robbery. Milton admitted that the armed robbery conviction was a serious felony under section 667, subdivision (a)(1), and that it qualified as a "five-year prior." Milton denied the allegation the simple robbery conviction was a serious or violent felony that made it a "strike." The California prosecutor acknowledged that the Illinois simple robbery conviction was not a serious or violent felony under the three strikes law because robbery under Illinois law, unlike robbery under California law, did not require the specific intent to permanently deprive the

person of the property. The California prosecutor argued, however, that certified documents from the Illinois court "indicate that [Milton] used a gun during the [simple] robbery" and that "[t]his information, therefore, provides this Court with the ability to determine that this particular conviction is a strike."

Counsel for Milton argued the Illinois court documents, at best, showed Milton "possessed" a gun, and nothing in the record showed he "actually personally used" a gun. The prosecutor argued California law allowed the trial court "to look behind the record" to determine whether Milton used a gun in the simple robbery. The trial court ruled, "I see nothing wrong with going . . . beyond the court record . . . to determine what really happened. And in doing that, I am satisfied that the defendant used a gun in both . . . these prior robberies. And . . . I am satisfied that they're both strikes." The trial court imposed a term of 25 years to life, plus five years under section 667, subdivision (a)(1).

D. Milton Appeals and Files Habeas Petitions

Milton appealed his judgment of conviction. He contended, among other things, the trial court erred in finding his Illinois felony conviction for simple robbery qualified as a serious or violent felony under the three strikes law.² This court affirmed the judgment, and the Supreme Court denied review. (*People v.*

In his direct appeal, Milton did not challenge the trial court's finding the Illinois armed robbery conviction was a serious or violent felony under the three strikes law.

Milton, supra, B131757, review denied, July 19, 2000, S089153.) Milton subsequently filed five petitions for a writ of habeas corpus in this court, each of which was denied.

On January 11, 2016 Milton filed a petition in the California Supreme Court (S231762), contending the trial court erred in finding his two Illinois convictions were serious felonies under the three strikes law. On March 23, 2016 the Supreme Court denied the petition "without prejudice to any relief to which [Milton] might be entitled after this court decides *People v. Gallardo*, S231260," a case then pending in the Supreme Court.

E. Milton Files This Petition

On December 29, 2017, following the Supreme Court's decision in *Gallardo*, Milton filed this petition, arguing his "Illinois priors cannot be used as strikes." The Supreme Court issued an order directing the Department of Corrections and Rehabilitation to show cause, returnable in this court, "why [Milton] is not entitled to relief pursuant to *People v. Gallardo* (2017) 4 Cal.5th 120 . . . , and why *Gallardo* should not apply retroactively on habeas corpus to final judgments of conviction."

Milton admitted the armed robbery conviction was a serious felony under section 667, subdivision (a)(1), and he does not argue in his petition the sentencing court erred in imposing a five-year enhancement under that statute.

DISCUSSION

A. California Sentencing Laws for Serious Felonies Under sections 667, subdivisions (b)-(j), and 1170.12, a "serious felony' conviction is . . . a prior strike for purposes of the Three Strikes law "4 (Gallardo, supra, 4 Cal.5th at p. 125.) Section 667, subdivision (d)(2), provides that a prior conviction in another jurisdiction "shall constitute a prior conviction of a particular serious and/or violent felony if the prior conviction in the other jurisdiction is for an offense that includes all of the elements of a particular violent felony or serious felony as defined in subdivision (c) of Section 1192.7." Section 1192.7, subdivision (c)(8), provides that "serious felony" includes "any felony in which the defendant personally uses a firearm." (See People v. Briceno (2004) 34 Cal.4th 451, 463 ["[s]ection" 1192.7, subdivision (c)(8) makes any felony not otherwise enumerated in section 1192.7, subdivision (c) a serious felony if the defendant personally uses a firearm"].)

Milton's Illinois convictions for simple robbery and armed robbery were not serious felony convictions within the meaning of the three strikes law under section 667, subdivision (d)(2). Section 211 states, "Robbery is the felonious taking of personal property in the possession of another, from his person or immediate presence, and against his will, accomplished by means of force or fear." An essential element of the California crime of robbery is "the intent to permanently deprive the person of the

The three strikes law "articulates an alternative sentencing scheme for the current offense rather than an enhancement." (*People v. Superior Court (Romero)* (1996) 13 Cal.4th 497, 527; accord, *In re Edwards* (2018) 26 Cal.App.5th 1181, 1187.)

property." (*People v. Jackson* (2016) 1 Cal.5th 269, 343.) The definitions of robbery and armed robbery in Illinois do not include this specific intent element; robbery and armed robbery are general intent crimes in Illinois. (*People v. Jamison* (2001) 197 Ill.2d 135, 161; *People v. Lee* (1998) 294 Ill.App.3d 738, 743.) But if Milton personally used a firearm in the commission of the Illinois felonies, those prior convictions would be convictions for serious felonies under section 1192.7, subdivision (c)(8).⁵ (See *People v. Le* (2015) 61 Cal.4th 416, 425 ["subdivision (c)(8) of section 1192.7 . . . applies to 'any felony in which the defendant personally uses a firearm"].)

B. California Sentencing Law Before Gallardo

When the trial court sentenced Milton in 1999, California law permitted trial courts to examine "the entire record of the conviction to determine the substance of the prior foreign conviction." (People v. Guerrero (1988) 44 Cal.3d 343, 355; see People v. Woodell (1998) 17 Cal.4th 448, 453.) In 2000 the United States Supreme Court decided Apprendi v. New Jersey (2000) 530 U.S. 466 [120 S.Ct. 2348] (Apprendi), which held a jury must make the factual determination whether the defendant was subject to a state hate crime law that provided for enhanced penalties if the defendant committed certain offenses "with the purpose to intimidate an individual . . . because of race, color, gender, handicap, religion, sexual orientation or ethnicity." (Id. at pp. 469-470, 490.) The United States Supreme Court held that, under the Sixth Amendment and the Due Process Clause of

For the offense of armed robbery, Illinois does not require the jury to find the defendant used a gun. (See Ill.Rev.Stats., ch. 38, § 18-2(a).)

the Fourteenth Amendment to the United States Constitution, "[o]ther than the fact of a prior conviction, any fact that increases the penalty for a crime beyond the prescribed statutory maximum must be submitted to a jury, and proved beyond a reasonable doubt." (*Id.* at pp. 477, 490.)

California courts initially held *Apprendi* did not apply to a trial court's factfinding in connection with determining whether a defendant's prior convictions subjected the defendant to increased penalties. (See, e.g., People v. Thomas (2001) 91 Cal.App.4th 212, 222 [defendant has no federal constitutional right to a jury trial on factual issues related to "recidivism"].) In 2006 the California Supreme Court decided *People v. McGee* (2006) 38 Cal.4th 682 (McGee), where the trial court examined the record of two prior robbery convictions the defendant had received in Nevada to determine if those convictions were serious felonies under section 667, subdivision (a)(1), and the three strikes law. (Id. at p. 688.)⁶ The trial court in *McGee* reviewed a preliminary hearing transcript and other court records in each of the Nevada convictions. The trial court ruled the prior convictions satisfied the elements of robbery under California law and, therefore, qualified as serious felonies. (Id. at p. 690.) The California Supreme Court in *McGee* held the trial court's inquiry did not violate Apprendi because "Apprendi was confined to the elements of the *charged offense*—not, as here, to the adjudication of aspects of the defendant's criminal past." (Id. at p. 697.)

Nevada law defined robbery more broadly than California law because Nevada law required only general criminal intent, and as stated California law required the specific intent to permanently deprive another person of property. (*McGee*, *supra*, 38 Cal.4th at p. 688.)

C. Gallardo

In *Gallardo* a jury convicted the defendant of robbery and other offenses, and the trial court increased the defendant's sentence "on the ground that defendant had previously been convicted of a 'serious felony' under . . . section 667, subdivision (a), that was also a strike for purposes of the 'Three Strikes' law." (*Gallardo*, *supra*, 4 Cal.5th at pp. 123, 126.) The trial court found the defendant's prior conviction for assault with a deadly weapon or with force likely to produce great bodily injury under section 245, subdivision (a)(1), was a serious felony conviction, even though the statutory definition for the crime "swe[pt] more broadly than the definition of 'serious felony." (*Gallardo*, at p. 123.) The trial court reviewed the preliminary hearing transcript from the underlying prior conviction and concluded the defendant "had, in fact, been convicted of 'assault with a deadly weapon; to wit, knife." (*Id*. at p. 126.)

[&]quot;An assault conviction qualifies as a serious felony if the assault was committed with a deadly weapon [citation], but not otherwise." (*Gallardo*, *supra*, 4 Cal.5th at p. 123.) "[S]ection 245, subdivision (a), has since been amended to separate the prohibitions against assault 'with a deadly weapon' and assault 'by any means of force likely to produce great bodily injury' into different subdivisions." (*Gallardo*, at p. 125, fn. 1.) "The reason for the change was to make it easier going forward to determine whether a defendant's prior convictions for aggravated assault under section 245, subdivision (a), involved conduct subjecting the defendant to certain recidivist provisions, because enhancements such as the 'Three Strikes' law applied to prior assault convictions only when those convictions involved the use of a deadly weapon." (*In re C.D.* (2017) 18 Cal.App.5th 1021, 1028.)

The California Supreme Court held the trial court's factual findings regarding the conduct underlying the defendant's prior conviction violated the defendant's Sixth Amendment jury trial right. (Gallardo, supra, 4 Cal.5th at p. 136.) Citing two post-*Apprendi* decisions by the United States Supreme Court, Descamps v. United States (2013) 570 U.S. 254 [133 S.Ct. 2276] (Descamps) and Mathis v. United States (2016) ___ U.S. ___ [136] S.Ct. 2243] (Mathis), the California Supreme Court decided it was "time to reconsider McGee." (Gallardo, at p. 124.) The California Supreme Court explained *Descamps* and *Mathis* made "clear that when the criminal law imposes added punishment based on findings about the facts underlying a defendant's prior conviction, "[t]he Sixth Amendment contemplates that a jury not a sentencing court—will find such facts, unanimously and beyond a reasonable doubt."" (Gallardo, at p. 124, citing Descamps, at p. 269.) The California Supreme Court held a "court considering whether to impose an increased sentence based on a prior qualifying conviction may not determine the 'nature or basis' of the prior conviction based on its independent conclusions about what facts or conduct 'realistically' supported the conviction." (Gallardo, at p. 136.) "[R]ather," the California Supreme Court held, "[t]he court's role is . . . limited to identifying those facts that were established by virtue of the conviction itself." (*Ibid.*) The California Supreme Court disapproved McGee "insofar as it suggest[ed] that the trial court's factfinding was constitutionally permissible." (Gallardo, at p. 125.)

The People concede the trial court in this case erred in relying on its review of the record of the proceedings in Milton's two Illinois felony cases to find Milton used a gun in the

commission of those felonies, a finding the trial court used to increase Milton's sentence under the three strikes law. The record contained a transcript of the sentencing hearing, in which the Illinois court referred to "stipulated facts" and stated Milton used a gun in both robberies. These factual determinations, which served as the basis for increasing Milton's sentence, violated Milton's Sixth Amendment right to a jury trial. (See Gallardo, supra, 4 Cal.5th at p. 136.) The issue in this petition is whether Gallardo applies retroactively to Milton, whose appeal became final years ago.8

D. Gallardo Does Not Apply Retroactively

1. Two Tests: One Federal, One State

The California "Supreme Court has not articulated a single test to determine when and under what circumstances a decision should be given retroactive effect to convictions that are final on appeal." (In re Hansen (2014) 227 Cal.App.4th 906, 916.) In Teague v. Lane (1989) 489 U.S. 288, 307 [109 S.Ct. 1060] (Teague) the United States Supreme Court established the test most

[&]quot;It has long been the rule in federal and California courts

that a case is not final for purposes of determining the retroactivity and application of a new decision addressing a federal constitutional right until direct appeal is no longer available in the state courts, and the time for seeking a writ of certiorari has lapsed or a timely filed petition for that writ has been denied." (In re Richardson (2011) 196 Cal.App.4th 647, 664.) The California Supreme Court denied review of Milton's direct appeal on July 19, 2000. Therefore, Milton's judgment of conviction became final on October 19, 2000.

California courts apply when deciding whether a new rule interpreting federal rights applies retroactively. (See, e.g., *In re Gomez* (2009) 45 Cal.4th 650, 656 [applying *Teague* to decide whether *Cunningham v. California* (2007) 549 U.S. 270 [127 S.Ct. 856] (*Cunningham*), which held a jury must find the aggravating factors that make a defendant eligible for an upperterm sentence, is retroactive]; *In re Moore* (2005) 133 Cal.App.4th 68, 77 [applying *Teague* to decide whether *Crawford v. Washington* (2004) 541 U.S. 36 [124 S.Ct. 1354] (*Crawford*), which held testimonial hearsay was inadmissible in the absence of certain safeguards, is retroactive]; see also *In re Ruedas* (2018) 23 Cal.App.5th 777, 799 ["[a]]though states are free to establish their own rules for determining the retroactivity of judicial opinions, California courts have generally hewed to the federal standard"].)

A few California courts have applied the California state law test for retroactivity stated in *In re Johnson* (1970) 3 Cal.3d 404 (*Johnson*), or have discussed both the federal and state tests, to decide whether a state law decision interpreting federal rights is retroactive. (See, e.g., *In re Thomas* (2018) 30 Cal.App.5th 744, 760-761 ["the three-factor balancing test articulated in *Johnson* still governs whether we should apply [*People v. Sanchez* (2016) 63 Cal.4th 665 (*Sanchez*)] retroactively when a petitioner seeks state habeas corpus review"]; *In re Ruedas*, *supra*, 23 Cal.App.5th at pp. 793, 798 [using both the federal and state tests to decide whether *Sanchez* is retroactive]; see also *In re Gomez*, *supra*, 45 Cal.4th at p. 655, fn. 3 ["[o]f course, we are 'free to give greater retroactive impact to a decision than the federal courts choose to give"].) Because *Gallardo* is a state law decision interpreting federal constitutional rights, "out of an abundance of caution" (*In*

re Ruedas, at p. 799) we consider both the federal test under Teague and the state test under Johnson.

2. Gallardo Is Not Retroactive Under Teague "Under *Teague*, as a general matter, 'new constitutional rules of criminal procedure will not be applicable to those cases which have become final before the new rules are announced.' [Citation.] Teague and its progeny recognize two categories of decisions that fall outside this general bar on retroactivity for procedural rules. First, '[n]ew *substantive* rules generally apply retroactively.' [Citations.] Second, new "watershed rules of criminal procedure," which are procedural rules 'implicating the fundamental fairness and accuracy of the criminal proceeding,' will also have retroactive effect." (Welch v. United States (2016) ___ U.S. ___, __ [136 S.Ct. 1257, 1264] (Welch).) "The Teague framework creates a balance between, first, the need for finality in criminal cases, and second, the countervailing imperative to ensure that criminal punishment is imposed only when authorized by law. . . . If a new rule regulates only the procedures for determining culpability, the *Teague* balance generally tips in favor of finality. The chance of a more accurate outcome under the new procedure normally does not justify the cost of vacating a conviction whose only flaw is that its procedures 'conformed to then-existing constitutional standards." (*Id.* at p. ___ [136 S.Ct. at p. 1266].)

> a. Gallardo Established a New Rule Under Federal Law

"In general, . . . a case announces a new rule when it breaks new ground or imposes a new obligation on the States or the Federal Government. . . . To put it differently, a case announces a new rule if the result was not dictated by precedent existing at the time the defendant's conviction became final." (*Teague*, supra, 489 U.S at p. 301; see Welch, supra, 136 S.Ct. at p. 1264; In re Gomez, supra, 45 Cal.4th at p. 655.) "A case is not dictated by existing precedent if its outcome was 'susceptible to debate among reasonable minds.' [Citation.] Therefore, 'unless reasonable jurists hearing petitioner's claim at the time his conviction became final "would have felt compelled by existing precedent" to apply the rule in question, the rule will be considered new and presumed not to apply on collateral review." (In re Ruedas, supra, 23 Cal.App.5th at p. 794.)

Milton argues *Gallardo* did not establish a new rule because, at the time his conviction became final in October 2000, the law—which Milton asserts included *Taylor v. United States* (1990) 495 U.S. 575 [110 S.Ct. 2143] (*Taylor*) and *Apprendi*—"dictated" the result in *Gallardo*. Neither case, however, had the far-reaching effects Milton argues it had.

Taylor interpreted a federal statute that provided for sentence enhancements if the defendant had three prior convictions for specified types of offenses, including burglary. (Taylor, supra, 495 U.S. at p. 578.) After examining the purpose and legislative history of the statute, the United States Supreme Court held the sentencing court could find the defendant received a prior conviction for a burglary within the meaning of the federal statute by looking "only to the fact of conviction and the statutory definition of the prior offense" or "the charging paper and jury instructions." (Id. at pp. 601-602.) Taylor involved statutory interpretation; it did not "dictate" the result in Gallardo, which is based on Sixth Amendment principles.

As stated, in *Apprendi* the United States Supreme Court held that all facts used to increase the defendant's punishment (other than the fact of a prior conviction) must be found by a jury. But the Supreme Court also recognized an exception to this general rule. (Apprendi, supra, 530 U.S. at pp. 488-490.) Two years before Apprendi, the United States Supreme Court decided in Almendarez-Torres v. United States (1998) 523 U.S. 224 (Almendarez-Torres) that, even though a jury did not make the finding the defendant had three prior convictions, the trial court could impose higher penalties without implicating the right to a jury trial because "recidivism 'does not relate to the commission of the offense, but goes to the punishment only, and therefore . . . may be subsequently decided." (Almendarez-Torres, at p. 244.) The United States Supreme Court in *Apprendi* declined to overrule Almendarez-Torres and instead distinguished it on "its unique facts": "[O]ur conclusion in Almendarez-Torres turned heavily upon the fact that the additional sentence to which the defendant was subject was 'the prior commission of a serious crime," a fact the defendant in that case did not contest. (Apprendi, at pp. 488-490.) The United States Supreme Court stated that recidivism was "a traditional, if not the most traditional, basis for a sentencing court's increasing an offender's sentence." (Id. at p. 488.)

Thus, *Apprendi*, while providing the foundation for *Gallardo*, did not dictate the result in *Gallardo*, because *Gallardo* concerned the right to have a jury conduct factfinding under a sentencing statute aimed at recidivism. When the California Supreme Court considered a case involving a recidivist statute in *McGee*, it concluded the United States Supreme Court in *Apprendi* "left state courts free to undertake the analysis . . . to

ascertain the facts underlying a prior conviction." (McGee, supra, 38 Cal.4th at p. 705.) The California Supreme Court in Gallardo acknowledged this area of the law was unsettled: "In the wake of Apprendi, questions arose about the scope of the so-called Almendarez-Torres exception to the general Sixth Amendment rule forbidding judicial factfinding in criminal cases." (Gallardo, supra, 4 Cal.5th at p. 128.)

In re Gomez, cited by Milton, does not suggest a different conclusion. In that case the California Supreme Court held Cunningham, supra, 549 U.S. 270 did not constitute a new rule for purposes of determining its retroactivity because its holding was "dictated by Blakely [v. Washington (2004) 542 U.S. 296 [124] S.Ct. 2531] (*Blakely*)]." (*In re Gomez, supra,* 45 Cal.4th at p. 660.) In *Blakely* the United States Supreme Court held a statutory scheme that permitted the sentencing court to impose additional penalties based solely on the court's finding the defendant committed a felony with "deliberate cruelty" violated the Sixth Amendment right to a jury trial. (Blakely, at pp. 298, 305.) In Cunningham the United States Supreme Court held a sentencing law that "assigns to the trial judge . . . authority to find the facts that expose a defendant to an elevated 'upper term' sentence" violated the Sixth Amendment right to a jury trial. (Cunningham, at p. 274.) The California Supreme Court in In re Gomez explained that the Cunningham decision "did not extend or modify the rule established in *Blakely*, but merely applied" the rule to the California sentencing scheme. (In re Gomez, at p. 658.)

In contrast, *Gallardo* did not merely apply the holding of *Apprendi* to the recidivist sentencing scheme in California. To be sure, the opinion in *Gallardo* discussed the *Apprendi* decision.

(See *Gallardo*, *supra*, 4 Cal.5th at p. 128.) But, as discussed, the California Supreme Court drew heavily on *Descamps* and *Mathis* in holding a jury must find the facts that support increased punishment based on recidivism. (*Id.* at p. 134.) Indeed, the California Supreme Court in *Gallardo* emphasized that it benefited from "further explication by the high court" and that the holding in *Gallardo* was "consistent with [the] principle" of *Descamps* that judicial factfinding "does not extend 'beyond the recognition of a prior conviction." (*Id.* at p. 136.) *Apprendi*, decided 13 years before the United States Supreme Court decided *Descamps* and *Mathis*, did not "dictate" the holding in *Gallardo*. *Gallardo* announced a "new rule" under *Teague*.

b. Gallardo Is a Procedural Rule

"A rule is substantive rather than procedural if it alters the range of conduct or the class of persons that the law punishes.' [Citation.] . . . Procedural rules, by contrast, 'regulate only the manner of determining the defendant's culpability.' [Citation.] Such rules alter 'the range of permissible methods for determining whether a defendant's conduct is punishable.' [Citation.] 'They do not produce a class of persons convicted of conduct the law does not make criminal, but merely raise the possibility that someone convicted with use of the invalidated procedure might have been acquitted otherwise." (Welch, supra, 136 S.Ct. at pp. 1264-1265; see Schriro v. Summerlin (2004) 542 U.S. 348, 353 [124 S.Ct. 2519] (Schriro); In re Lopez (2016) 246 Cal.App.4th 350, 357.) "Because of this more speculative connection to innocence, we give retroactive effect to only a small set of "watershed rules of criminal procedure" implicating the

fundamental fairness and accuracy of the criminal proceeding." (*Schriro*, at p. 352.)

The holding of Gallardo, that the trial court's role in considering whether to impose an increased sentence is limited to identifying facts established by the conviction (Gallardo, supra, 4) Cal.5th at p. 136), is a procedural rule because it prescribes the manner of finding facts to increase the defendant's sentence. Before Gallardo, the trial court, as authorized by McGee, could examine the entire record of conviction to determine the "nature or basis" of the prior conviction based on its independent conclusion. (McGee, supra, 38 Cal.4th at p. 706.) After Gallardo, the trial court can only look at a subset of this record, namely, facts that "the jury was necessarily required to find to render a guilty verdict, or that the defendant admitted as the factual basis for a guilty plea." (Gallardo, at p. 136.) The Supreme Court in Gallardo described the trial court's error as one concerning the "form" of judicial factfinding. (See *ibid*. ["the trial court engaged in a form of factfinding that strayed beyond the bounds of the Sixth Amendment"].) As discussed, a new rule that changes the form or procedure of factfinding is procedural. (See Welch, supra, 136 S.Ct. at p. 1266 [a new rule "has a procedural function" where "it alters only the procedures used to obtain the conviction"]; see also In re Moore, supra, 133 Cal.App.4th at p. 75 [Crawford "announced a new rule of procedural constitutional law" because before Crawford, Ohio v. Roberts (1980) 448 U.S. 56 [100 S.Ct. 2531] (Roberts) "provided the procedure for determining whether the admission of hearsay statements violated the confrontation clause"].)

Cases holding *Apprendi* and *Blakely* announced procedural rules and do not have retroactive application are instructive.⁹ (See People v. Anderson (2009) 47 Cal.4th 92, 118 ["the United States Supreme Court has made it clear that *Apprendi*, and cases following it, did not alter state substantive law"]; People v. Amons (2005) 125 Cal.App.4th 855, 865 (Amons) [Blakely "is a procedural rule that affects only the manner of determining the defendant's punishment"]; United States v. Sanchez-Cervantes (9th Cir. 2002) 282 F.3d 664, 668 ["Apprendi was a new rule of criminal procedure"]; cf. Welch, supra, 136 S.Ct. at p. 1265 [Johnson v. United States (2015) ___ U.S. ___ [135 S.Ct. 2551], which held a federal statutory sentence enhancement was unconstitutionally vague, "changed the substantive reach" of a sentencing statute, "had nothing to do with the range of permissible methods a court might use to determine whether a defendant should be sentenced," and "did not, for example, 'allocate decisionmaking authority' between judge and jury"].) The rules announced in *Apprendi* and *Blakely* protect the defendant's right to have a jury determine the facts to support an increased sentence by changing the factfinder from judge to jury. (See Apprendi, supra, 530 U.S. at p. 466; Blakely, supra, 542 U.S. at p. 296.) Gallardo protects the same right in the context of a recidivist statute by a slightly different method, limiting the role of the sentencing court and the kind of materials the court can consider. (See Gallardo, supra, 4 Cal.5th at p. 136.) Because

The *Apprendi* opinion described the issue before the United States Supreme Court as procedural: "The substantive basis for New Jersey's enhancement is . . . not at issue; the adequacy of New Jersey's procedure is." (*Apprendi*, supra, 530 U.S. at p. 475.)

Gallardo altered "the range of permissible methods for determining whether a defendant's conduct is punishable" (Welch, supra, 136 S.Ct. at p. 1265), it is procedural.

The cases Milton cites to support his argument *Gallardo* announced a substantive rule rather than a procedural rule are distinguishable. In *Montgomery v. Louisiana* (2016) ____ U.S. ___ [136 S.Ct. 718] the United States Supreme Court decided that *Miller v. Alabama* (2012) 567 U.S. 460 [132 S.Ct. 2455] (*Miller*), which held a sentencing scheme mandating a sentence of life without the possibility of parole for juveniles convicted of murder violated the Eighth Amendment, applied retroactively. The United States Supreme Court in *Montgomery* explained that *Miller* changed a substantive rule of criminal law because, "[b]efore *Miller*, every juvenile convicted of a homicide offense could be sentenced to life without parole. After *Miller*, it will be the rare juvenile offender who can receive that same sentence." (*Montgomery*, at p. 734.) *Gallardo* did not alter the substantive reach of the California sentencing laws.

In People v. Trujeque (2015) 61 Cal.4th 227 the California Supreme Court decided that Breed v. Jones (1975) 421 U.S. 519 (Breed), which held a state may not prosecute a juvenile for an offense as an adult after the juvenile court has commenced adjudicatory proceedings, applied retroactively. (Trujeque, at p. 249.) The California Supreme Court in Trujeque explained the rule in Breed was substantive because, "without the rule's retroactive application, a defendant would otherwise 'face[] a punishment that the law cannot impose upon him." (Trujeque, at p. 251.) In contrast, Gallardo did not alter the scope or applicability of section 1192.7, subdivision (c)(8), or the three strikes law; it only limited the role of the trial court and the kind

of evidence the court can consider to determine if a defendant's prior felony conviction is a serious or violent felony conviction. (See *Gallardo*, *supra*, 4 Cal.5th at p. 136.) Thus, if the sentencing court, after examining the facts the Illinois jury necessarily found in convicting Milton of armed robbery and any admissions Milton made in pleading guilty to simple robbery, determined Milton used a gun, the sentencing court could still apply section 1192.7, subdivision (c)(8), to increase his sentence. Unlike *Trujeque*, *Gallardo* did not remove Milton from the reach of the applicable sentencing laws. *Gallardo* only changed the manner in which the court could determine whether the prior convictions subjected Milton to increased punishment.

c. Gallardo Is Not a Watershed Rule of Criminal Procedure

"In order to qualify as watershed, a new rule must meet two requirements. First, the rule must be necessary to prevent 'an "impermissibly large risk"" of an inaccurate conviction. [Citations.] Second, the rule must 'alter our understanding of the bedrock procedural elements essential to the fairness of a proceeding." (Whorton v. Bockting (2007) 549 U.S. 406, 418 [127 S.Ct. 1173]; see *ibid*. ["[i]t is . . . not enough . . . to say that [the] rule' . . . 'is directed toward the enhancement of reliability and accuracy in some sense"]; Schriro, supra, 542 U.S. at p. 352 ["[t]hat a new procedural rule is 'fundamental' in some abstract sense is not enough; the rule must be one 'without which the likelihood of an accurate conviction is seriously diminished"].)

Gallardo, though significant, was not a watershed rule of criminal procedure because limiting the role of the trial court and the scope of what the court may review and consider to impose an

increased sentence is not a rule "without which the likelihood of an accurate conviction is seriously diminished." (Schriro, supra, 542 U.S. at p. 352.) The California Supreme Court in Gallardo prohibited sentencing courts from making "independent conclusions" about a prior conviction and excluded some of the evidence sentencing courts used to consider in deciding whether to increase the defendant's punishment. (See Gallardo, supra, 4 Cal.5th at p. 136.) But the California Supreme Court did not reach this conclusion because a sentencing court's factfinding, or the kind of evidence sentencing courts used to consider in connection with that factfinding, was somehow inaccurate or unreliable. Rather, the California Supreme Court in Gallardo limited the role of the sentencing court in imposing increased sentences and the materials the sentencing court can consider to protect the defendant's Sixth Amendment jury trial right. (See id. at p. 135 ["when the sentencing court must rely on a finding regarding the defendant's conduct, but the jury did not necessarily make that finding (or the defendant did not admit to that fact), the defendant's Sixth Amendment rights are violated"]; cf. Whorton v. Bockting, supra, 549 U.S. at p. 419 ["Crawford" overruled Roberts because Roberts was inconsistent with the original understanding of the meaning of the Confrontation Clause, not because the Court reached the conclusion that the overall effect of the *Crawford* rule would be to improve the accuracy of factfinding in criminal trials"].)

Changing how and to what extent sentencing courts may make factual findings does not necessarily mean those factual findings are more or less accurate than factual findings by a jury. (See *Schriro*, *supra*, 542 U.S. at p. 356 ["[w]hen so many presumably reasonable minds continue to disagree over whether

juries are better factfinders at all, we cannot confidently say that judicial factfinding *seriously* diminishes accuracy"]; *Amons*, supra, 125 Cal.App.4th at p. 866 ["[l]ike Apprendi and Ring [v. Arizona (2002) 536 U.S. 584 [122 S.Ct. 2428]] before it, nothing in the *Blakely* opinion corrected a procedure that acutely diminished the accuracy of previously rendered convictions or sentences"].) The United States Supreme Court in Apprendi observed the jury trial right has evolved to "guard against a spirit of oppression and tyranny on the part of rulers" and to stand "as the great bulwark of [our] civil and political liberties." (Apprendi, supra, 530 U.S. at p. 477; see *Blakely*, *supra*, 542 U.S. at p. 306 ["[j]ust as suffrage ensures the people's ultimate control in the legislative and executive branches, jury trial is meant to ensure their control in the judiciary"].) The California Supreme Court in Gallardo did not cite the need to correct or compensate for inaccuracy in judicial factfinding.

The record of conviction a trial court could consider before *Gallardo* may have included material with questionable reliability (such as the Illinois judge's handwritten notes in Milton's case), but the sentencing court in California still had to apply the beyond-a-reasonable-doubt standard of proof. "[T]he Three Strikes law has always required that a qualifying prior conviction be 'pled and proved," and "courts have held or acknowledged that the prosecution bears the burden of proving beyond a reasonable doubt that a prior conviction is a serious or violent felony." (*People v. Frierson* (2017) 4 Cal.5th 225, 233; see *People v. Miles* (2008) 43 Cal.4th 1074, 1082, 1094 ["[t]he People must prove all elements of an alleged sentence enhancement beyond a reasonable doubt"]; *People v. Hudson* (2018) 28 Cal.App.5th 196, 203 [the prosecution must prove beyond a

reasonable doubt that the defendant's prior conviction was a serious or violent felony].) Because *Gallardo* did not change the prosecution's burden to prove the truth of allegations supporting an increased sentence, the rule announced in *Gallardo* did not result in a significant increase in accuracy. *Gallardo* is not necessary to prevent an """impermissibly large risk"" (Whorton v. Bockting, supra, 549 U.S. at p. 418) of an inaccurate conviction. (See *id.* at at p. 420 ["the question here is not whether *Crawford* resulted in some net improvement in the accuracy of fact finding in criminal cases," but "whether testimony admissible under *Roberts* is so much more unreliable . . . that the *Crawford* rule is "one without which the likelihood of an accurate conviction is seriously diminished""].)

Nor does the rule in *Gallardo* "alter our understanding of the bedrock procedural elements essential to the fairness of a proceeding." (Whorton v. Bockting, supra, 549 U.S. at p. 418.) In order to qualify as a bedrock procedural rule, "a new rule must itself constitute a previously unrecognized bedrock procedural element that is essential to the fairness of a proceeding. In applying this requirement, we . . . have looked to the example of Gideon [v. Wainwright (1963) 372 U.S. 335 [83 S.Ct. 792]] and 'we have not hesitated to hold that less sweeping and fundamental rules' do not qualify." (Whorton, at p. 421; see id. at p. 420 ["[t]he Crawford rule also did not 'alter our understanding of the bedrock procedural elements essential to the fairness of a proceeding"].) Indeed, Apprendi and Blakely (an extension of Apprendi) did not announce "bedrock" rules. (See Amons, supra, 125 Cal.App.4th at p. 867 ["Blakely did not proclaim . . . a 'bedrock principle'']; United States v. Sanchez-Cervantes, supra, 282 F.3d at p. 669 [rule established in *Apprendi* is not "a bedrock

procedural element"].) If *Apprendi*, *Blakely*, and *Crawford* did not alter "bedrock procedural rules" fundamental to a fair proceeding, *Gallardo* didn't either.

3. Gallardo Is Not Retroactive Under Johnson Under Johnson, supra, 3 Cal.3d 404 "[t]he retrospective effect of a law-making opinion is to be determined by "(a) the purpose to be served by the new standards, (b) the extent of the reliance by law enforcement authorities on the old standards, and (c) the effect on the administration of justice of a retroactive application of the new standards." [Citations.] It is also clear that the factors of reliance and burden on the administration of justice are of significant relevance only when the question of retroactivity is a close one after the purpose of the new rule is considered." (Id. at p. 410; see In re Thomas, supra, 30 Cal.App.5th at p. 763 ["we weigh the new rule's importance and impact against the disruption that would be caused by applying the new rule to final cases where law enforcement, including prosecutors, relied on the old rule in investigating and prosecuting those cases originally"].)

"Fully retroactive decisions are seen as vindicating a right which is essential to a reliable determination of whether an accused should suffer a penal sanction. . . . [¶] On the other hand, decisions which have been denied retroactive effect are seen as vindicating interests which are collateral to or relatively far removed from the reliability of the fact-finding process at trial." (Johnson, supra, 3 Cal.3d at pp. 410-412.) "If the new rule aims . . . to define procedural rights merely incidental to a fair determination of guilt or innocence, it will generally not be given retroactive effect. [Citations.] On the other hand, if a decision

goes to the integrity of the factfinding process [citation] or 'implicates questions of guilt and innocence' [citation], retroactivity is the norm." (*In re Thomas, supra,* 30 Cal.App.5th at p. 763; see *People v. Guerra* (1984) 37 Cal.3d 385, 402 ["[w]here the major purpose of new constitutional doctrine is to overcome an aspect of the criminal trial that substantially impairs its truth-finding function and so raises serious questions about the accuracy of guilty verdicts in past trials, the new rule has been given complete retroactive effect"].)

a. Gallardo Established a New Rule Under State Law

"Decisions establish 'new rules' when they depart from clear contrary rules established in prior judicial decisions. In practice, that means decisions establish new rules when they (1) explicitly overrule a precedent of the California Supreme Court, or (2) disapprove a practice implicitly sanctioned by prior decisions of the Supreme Court, or (3) disapprove a long-standing and widespread practice expressly approved by a nearunanimous body of lower court authorities." (In re Thomas, supra, 30 Cal.App.5th at p. 761; see People v. Guerra, supra, 37 Cal.3d at p. 401.) Gallardo established a new rule under state law because it "disapproved" *McGee* and the practice of judicial factfinding to support an increased penalty. (Gallardo, supra, 4 Cal.5th at p. 125; see *People v. Saez* (2015) 237 Cal.App.4th 1177, 1199 ["[w]e recognize that for years trial courts in California have been allowed to determine whether a prior conviction qualifies as a strike by looking to the 'entire record of conviction''].)

b. Gallardo Did Not Vindicate a Right Essential to the Reliability of the Factfinding Process

As stated in connection with the federal retroactivity test, by limiting the sentencing court's role and limiting the evidence the court can consider in determining whether to increase the defendant's punishment, the California Supreme Court in Gallardo did not impugn the accuracy of factfinding by trial courts. The Supreme Court in Gallardo held that independent inquiry and factfinding by sentencing courts were problematic because such actions "invaded[d] the jury's province." (Gallardo, supra, 4 Cal.5th at p. 136.) As discussed, however, judicial factfinding is not inherently unreliable or less reliable than jury factfinding. (See Schriro, supra, 542 U.S. at p. 356; In re Consiglio (2005) 128 Cal.App.4th 511, 515; see also Johnson, supra, 3 Cal.3d at p. 412 ["although . . . cases recognized that juries may serve to prevent arbitrariness and repression, they did not rest on any assumption that nonjury trials are more likely than jury trials to be unfair or unreliable"].)¹⁰

Also as discussed in connection with the federal test for retroactivity, *Gallardo* did not raise the standard of proof for proving the truth of prior conviction allegations to support an increased sentence. Given that before *Gallardo* the prosecution had to prove beyond a reasonable doubt a prior conviction qualified as a serious or violent felony, we cannot say the "major purpose" of *Gallardo* was to "overcome an aspect of the criminal trial that substantially impair[ed] . . . truth-finding function and so raise[d] serious questions about the accuracy of guilty verdicts in past trials." (*People v. Guerra*, *supra*, 37 Cal.3d at p. 402.)

Recent cases holding Sanchez is not retroactive support the conclusion that Gallardo is not retroactive. In In re Thomas, supra, 30 Cal.App.5th 744 the court explained that hearsay evidence of a defendant's gang membership, previously admissible as the basis for a gang expert's opinion, did not "raise[] doubts about the fundamental fairness of past trials" or "threaten[] to lead to the introduction of corrupt evidence supporting conviction." (Id. at p. 765.) The court in Thomas stated that after *Sanchez*—because the expert could simply present his or her opinion without stating its hearsay basis, or the prosecution could call another witness "to provide the foundation for the expert's opinion"— the connection of the Sanchez rule to "the factuality of convictions is attenuated and does not raise serious questions about the accuracy of guilty verdicts in past trials." (In re Thomas, at pp. 765-766; see In re Ruedas, supra, 23 Cal.App.5th at p. 800 [after Sanchez, the prosecutor can call the hearsay declarant as a witness or ask the expert to describe the hearsay information that formed the basis of his or her opinion in general terms].)

Similarly, as the Supreme Court in *Gallardo* recognized, a prosecutor can "demonstrate to the trial court, based on the record of the prior plea proceedings, that defendant's guilty plea encompassed a relevant admission about the nature of her crime." (*Gallardo*, *supra*, 4 Cal.5th at p. 139.) Thus, if *Gallardo* applied retroactively to Milton, the prosecutor on remand could review the Illinois record for findings the Illinois jury necessarily made in convicting him of armed robbery, as well as factual admissions Milton made (such as the "stipulated facts" to which the Illinois sentencing court referred) in pleading guilty to simple robbery, to prove Milton used a gun in committing either or both

crimes. Although under *Gallardo* the People could not use the Illinois judge's handwritten notes or statements to prove Milton used a gun, the People could prove Milton used a gun by other means.¹¹

c. Applying Gallardo Retroactively Would Be Disruptive

Even if the question of retroactivity were "a close one" (*In re Johnson*, *supra*, 3 Cal.3d at p. 410), the final factor of the state test for retroactivity weighs against retroactive application. As discussed, at and after the time of Milton's sentencing California courts affirmed sentence enhancements based on factual findings by sentencing courts. (See *Gallardo*, *supra*, 4 Cal.5th at p. 125 ["For some time, California cases have held that . . . determinations [of whether a prior conviction qualified as a

¹¹ The cases Milton cites are distinguishable because they involved substantive changes to the law that implicated the defendant's guilt and innocence. (See Johnson, supra, 3 Cal.3d at p. 416 [Leary v. United States (1969) 395 U.S. 6 [89 S.Ct. 1532], which held a defendant's assertion of the Fifth Amendment privilege against self-incrimination is a complete defense to a prosecution under a federal criminal statute, was retroactive because "Leary . . . involves the question of guilt and innocence as well as Fifth Amendment values which are collateral to guilt"]; In re Lucero (2011) 200 Cal.App.4th 38, 41, 46 [People v. Chun (2009) 45 Cal.4th 1172, which held "the crime of shooting at an occupied vehicle . . . can no longer provide a predicate for application of the felony-murder rule," was retroactive because the defendant "might have been acquitted of murder but for application of the felony-murder rule"].)

serious felony are to be made by the court, rather than the jury, based on a review of the record of the prior criminal proceeding."].) Applying Gallardo retroactively would cause significant disruption by requiring courts to reopen countless cases, conduct new sentencing hearings, and locate records of proceedings conducted long ago to ascertain "what facts were necessarily found or admitted in the prior proceeding." (Gallardo, at p. 138; cf. In re Thomas, supra, 30 Cal.App.5th at p. 766 ["applying Sanchez retroactively to final cases would result in reopening thousands of cases in which the prosecution used a shortcut even though it could have obtained a conviction using other evidence," which "would be too disruptive and costly"]; In re Ruedas, supra, 23 Cal.App.5th at p. 801 ["It cannot be gainsaid" that it would be exceedingly disruptive and costly to retry the many thousands of cases that were adjudicated under the old [pre-Sanchez] framework."].)

DISPOSITION

The petition is denied.

SEGAL, J.

We concur:

PERLUSS, P. J. ZELON, J.

Exhibit B

IN THE COURT OF APPEAL OF THE STATE OF CALIFORNIA SECOND APPELLATE DISTRICT

DIVISION 7

In re WILLIAM MILTON on Habeas Corpus.

B297354

Los Angeles County Super. Ct. No. TA039953

COURT OF APPEAL - SECOND DIST.

FILED

Dec 11, 2019

DANIEL P. POTTER, Clerk

muribe Deputy Clerk

THE COURT:

Petition for rehearing is denied.

* Teluso

PROOF OF SERVICE

I, the undersigned, declare that I am a resident or employed in Los Angeles County, California; that I am an active member of the State Bar (SBN No. 266220); that I am over the age of eighteen years; that my business address is Brad K. Kaiserman, Esq., 5870 Melrose Ave., # 3396, Los Angeles, CA 90038, bradkaiserman@gmail.com; that I served the document entitled **PETITION FOR REVIEW**.

On January 3, 2020, following ordinary business practice, the above document was placed in a sealed envelope for collection and mailing via United States Mail, addressed as follows:

Sherri R. Carter, Clerk of the Court Los Angeles County Superior Court (For Retired Judge Ronald J. Slick) 111 North Hill St. Los Angeles, CA 90012

William Milton, P38650 Correctional Training Facility (CTF) Facility C, XW-137L PO Box 689 Soledad, CA 93960

This proof of service is executed in Los Angeles, California, on January 3, 2020.

I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge.

<u>/S/ BRAD KAISERMAN</u> BRAD KAISERMAN

Supreme Court of California

Jorge E. Navarrete, Clerk and Executive Officer of the Court

Electronically FILED on 1/3/2020 by Tao Zhang, Deputy Clerk

STATE OF CALIFORNIA

Supreme Court of California

PROOF OF SERVICE

STATE OF CALIFORNIASupreme Court of California

Case Name: **In re William Milton**Case Number: **TEMP-6X1ZWNZ2**

Lower Court Case Number:

- 1. At the time of service I was at least 18 years of age and not a party to this legal action.
- 2. My email address used to e-serve: bradkaiserman@gmail.com
- 3. I served by email a copy of the following document(s) indicated below:

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Filing Type	Document Title	
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I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

1/3/2020		
Date		
/s/Brad Kaiserman		
Signature		
Kaiserman, Brad (266220)		
Last Name, First Name (PNum)		

Brad K. Kaiserman, Esq.

Law Firm